REASON FOR REFERRAL TO COMMITTEE

The proposal is of a development type which falls outside the Management Arrangements and Scheme of Delegations.

SUMMARY OF PROPOSED DEVELOPMENT

This is a full planning application for the erection of rooftop extensions to existing apartment blocks (Blocks A, B, C, D and F) (known as Nankeville Court, Bradfield House and Cardinal Place) ranging in height from 1 to 3 storeys to provide 43 apartments (24 studio/1 bed, 18 2 bed and 1 3 bed) together with private and communal roof terraces. Associated alterations to existing basement level to provide cycle and refuse/recycling storage (amended plans).

Site Area: 1.124 ha (11,240 sq.m)
Existing units: 481
Proposed units: 524 (+ 43)
Existing density: 428 dph (dwellings per hectare)
Proposed density: 466 dph

(Officer Note: All figures given above are calculated on the basis of the entire New Central development and exclude the proposal at No.7 York Road, which is pending decision)
13 NOVEMBER 2018 PLANNING COMMITTEE

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**PLANNING STATUS**

- Urban Area
- Woking Town Centre
- Thames Basin Heaths Special Protection Area (SPA) (Zone B 400m-5km)

**RECOMMENDATION**

Grant planning permission subject to recommended conditions and SAMM (TBH SPA) contribution secured by S106 Legal Agreement.

**SITE DESCRIPTION**

The application site relates to three buildings (forming five Blocks - A, B, C, D and F) (known as Nankeville Court, Bradfield House and Cardinal Place) within the New Central development. The site is within the Urban Area and Woking Town Centre. Blocks B, C and D (known as Nankeville Court) extend along the north-west of the New Central development and are interlinked to form one building. Block A (known as Bradfield House) occurs opposite Block B. Block F (known as Cardinal Place) conjoins with Block E and Block K. A central square occurs principally between Cardinal Place and Orion Gate/Olympic Heights.

**RELEVANT PLANNING HISTORY (ENTIRE ‘NEW CENTRAL’ DEVELOPMENT)**

PLAN/2016/0562 - Conversion of the vacant double height commercial space (formerly the marketing suite) at ground level of Block I, into 7 residential apartments involving the creation of a mezzanine floor level, elevational alterations, and associated alterations. Permitted subject to conditions and S106 legal agreement (15.09.2016)

PLAN/2015/0732 - Application for change of use of existing Unit 3 to 5 (Block F) from a commercial unit to 3 no. residential units at first floor level and A1 & B1 use on the ground floor level. Permitted subject to conditions and S106 legal agreement (13.01.2016)

PLAN/2014/0407 - Change of use of A1 retail space within Block E to create 4No residential units. Permitted subject to conditions and S106 legal agreement (16.03.2015)
PLAN/2012/1129 - Re-Plan to previously approved Block L to provide 13 apartments (7 x 2 bed, 6 x 1 bed), in place of the 6No approved town houses plus additional hard and soft landscaping to amenity area to rear of block L.
Permitted subject to conditions and S106 legal agreement (05.12.2013)

PLAN/2012/0720 - Relocation of approved gym facility to ground floor of approved block G and introduction of a total of 11No additional apartments into ground floor areas of approved blocks A, B and C.
Permitted subject to conditions and S106 legal agreement (05.12.2013)

PLAN/2012/0328 - Installation of a total of 31 solar panels Block E, F, K and I.
Permitted subject to conditions (19.06.2012)

PLAN/2007/0857 - Mixed use redevelopment comprising of 445 studio, 1 bed and 2 bed apartments, 4 bed town houses, live / work units, 4719m² of office (class B1(a)) and 1278m² of mixed commercial uses comprising of A1 retail, A3 food and drink. (Reserved matters)
Permitted subject to conditions (26.10.2007)

PLAN/2005/1229 - Mixed use redevelopment comprising of 446 studio, 1 bed and 2 bed apartments, 4 bed town houses, live / work units, 4719m² of office (class B1(a)) and 1247m² of mixed commercial uses comprising of A1 retail, A3 food and drink following demolition of existing offices. (Outline application: siting and means of access).
Permitted subject to conditions (06.07.2006)

7 York Road:

PLAN/2016/0834 - Demolition of existing buildings and erection of a six storey building comprising 46x self-contained flats (26x one bed & 20x two bed), including 30x off-street parking spaces at basement level and associated landscaping (amended plans and description).
Resolution to grant planning permission subject to S106 legal agreement and conditions made at Planning Committee on 26.09.2017 – Pending decision

CONSULTATIONS

County Highway Authority (CHA) (SCC): The proposed development has been considered by the County Highway Authority who having assessed the application on safety, capacity and policy grounds, recommends conditions 04 and 05.

Environmental Health: Having considered supporting information, including W.A. Hines acoustic report, can confirm agreement with their findings. Appropriate measures for glazing and ventilation required to ensure success of the scheme for noise (Condition 11 refers).

Network Rail: No comments received.

Drainage and Flood Risk Team (WBC): Following a review of the submitted information, would recommend approval on drainage and flood risk grounds as the application complies with NPPF and Policy CS9. Due to the type of development there will be no increase in surface water runoff and therefore no increase in flood risk to the site or the surrounding area.

Lead Local Flood Authority (LLFA) (Surrey CC): Subject to your Flood Risk Engineer being satisfied with the proposal, we would have no further comments to make.
Thames Water Development Planning: Thames Water would advise that with regard to waste water network and waste water process infrastructure capacity, we would not have any objection, based on the information provided.

Surrey Wildlife Trust: We note that the following document has been submitted as part of this planning application; ‘Ecological Appraisal’, author Enims, dated April 2018. Having reviewed the application documents and studied our records, we have the following comments and recommendations; we advise that the Council require any development to proceed only in line with the precautionary measures for breeding birds as detailed in the above referenced Ecological Appraisal. The development should proceed in line with the enhancement measures detailed in the Ecological Appraisal, which include erection of bird and bats boxes and the sowing of wildflower seed (conditions 09 and 10 refer).

Kempton Carr Croft (Viability Consultant): The inputs included within the viability appraisal are reasonable. The development is unable to provide any element of affordable housing.

REPRESENTATIONS

x657 local properties were sent neighbour notification letters of the application, in addition to the application being advertised on the Council’s website and by statutory press and site notices. The application has been advertised as Major Development (due to the number of units proposed).

x101 letters of objection (from x86 individuals/parties) have been received raising the following main points:

- Adverse impact of construction process on existing residents - noise, dirt, stress and inconvenience/disruption
- Loss of light and overshadowing to existing flats
- Loss of privacy to existing flats
- Overcrowding of common services - lifts, parking and gym
- Risk of damage and adverse impact on current buildings due to the additional constructions
  (Officer Note: This matter would be addressed outside of planning control)
- Should have been done at the outset of the development
- Negative impact on property desirability, sale and rental values
  (Officer Note: Any potential impacts upon property desirability, sale and rental values do not constitute material planning considerations)
- Adverse impact on car parking
- Not all flats within existing development benefit from car parking spaces
- Adverse impact on current views
- Existing issues with lifts being faulty or out of service for several days at a time
  (Officer Note: This is a civil issue between the freeholder/management company and leaseholders)
- In order to extend the lift shafts and stair cores it will be necessary to take the lifts or stairs out of service for some time; the plans do not detail how this will be achieved
- Should be considered in combination with PLAN/2016/0834 – both may be implemented
  (Officer Note: The potential implementation of this scheme and that proposed under PLAN/2016/0834 has been considered)
- No daylight and sunlight assessment has been undertaken for any properties above level 5 of Block D.
Daylight and sunlight report has incorrectly classified many of the windows as bedroom windows, when they are in fact living spaces.  
(Officer Note: This error has been corrected within the amended daylight and sunlight report)

Windows W6 and W11 within Block D are listed as bedrooms when they are living rooms.  
(Officer Note: This error has been corrected within the amended daylight and sunlight report)

Energy Statement - Energy saving benefits of solar collectors will be reduced due to relocation to new positions on top of new apartments

Increased noise due to more people in additional flats

Both the Council and developer are complicit in previously misrepresenting the sale of upper floor apartments  
(Officer Note: The Council was not a party involved in the sale of upper floor apartments)

Concerns regarding liability in the event that damage is sustained to the building or the flats during the construction works  
(Officer Note: This matter would be addressed outside of planning control)

Communal roof terrace would create antisocial behaviour and noise at night; it should therefore be restricted to daylight hours

Lack of affordable housing

Increased height would be out of keeping with the local context

Application places a larger reliance on public transport than is reasonable for this location

Provision should be made for EV charging facilities for all car parking spaces

No reference is made, in terms of daylight and sunlight, to addition of floors to Block F

This land is not within the “core” of the Town Centre where tall buildings are welcomed in policy terms

In dismissing appeal at No.7 York Road the Inspector found that in order to respect the low rise character of adjacent residential streets, what was then proposed was unacceptable in its context, an overpowering, incongruous relationship  
(Officer Note: The site and proposal at No.7 York Road differs materially to those which are the subject of the current application)

Overdevelopment of the site

Application is unnecessary with respect to Woking’s housing needs

Strain on drainage, water, sewers and electricity  
(Officer Note: Thames Water Development Planning have been consulted and raise no objection to the application)

New Central development has been subject to previous planning applications – increasing residential units – since the original planning permission

Existing issues with parcel delivery to concierge office / locking mechanisms on front doors  
(Officer Note: This is a civil issue between the freeholder/management company and leaseholders)

Some residents do not sort their waste resulting in waste contamination  
(Officer Note: This is a site management issue)

Pay approximately £2,400 per annum in ground rent and service charges  
(Officer Note: The level of ground rent and service charges do not constitute a material planning consideration)

Noise from train line

Applicant appears to have sought pre-application advice from the Council in 2014; this should have been disclosed to residents
(Officer Note: Pre-application advice is provided in confidence, although can be subject to requests under the Freedom of Information Act)

- All car parking spaces have already been allocated to residents as part of the lease
- Would permission for PLAN/2016/0834 be revoked?
  (Officer Note: PLAN/2016/0834, at No.7 York Road, and the current application are each standalone and capable of implementation either together or individually. Planning permission has not yet been issued for PLAN/2016/0834 as the required S106 legal agreement has not been completed and signed)
- Would breach Head Lease between the Lessor (the applicant) and the Lessees in relation "to peaceably and quietly hold and enjoy the Property"
  (Officer Note: This is a civil issue between the freeholder and leaseholders. The requirements of Covenants and Leases are a civil matter and do not constitute a material planning consideration)
- How will fire safety concerns be met?
  (Officer Note: Fire safety is addressed under the Building Regulations)
- Has consideration been given to those in Consort Court?
- Existing cycle storage space is inadequate
- The local shop (Tesco) will be out of stock more often
- More people waiting to use the elevators
- Increased noise due to new flats on top of flats which are currently the top floor
- Loss of trees
  (Officer Note: No trees are proposed to be removed as a result of the proposal)
- The market for flats is struggling at the moment
- Majority of the new apartments will be bought by investors
- Loss of light to the courtyard
- The Statement of Community Involvement submitted is misleading
  (Officer Note: The submitted Statement of Community Involvement has been afforded limited weight)
- Loss of light to Consort Court
- Overlooking to Consort Court
- Increased long-term maintenance costs
- Increased congestion to Bradfield Close and York Road
- Existing issues with dust due to the aggregate yard / railway line
- How would the extension be constructed?
- What would working hours be restricted to?
- What would the sequence of construction be?
- Does not respect the existing materials, scale, size and design of window openings
- Some layouts do not have means of escape in accordance with fire regulations – 4, 5 and 6 in Block B
  (Officer Note: Fire safety is addressed under the Building Regulations)
- There are issues with wind which can only be controlled through additional mitigation measures
- Reductions in daylighting and sunlight would be greater than best practice guidance
- Daylight and sunlight assessment does not assess the worst affected flats (for example ground floor Block A, Blocks F and K and the ground floor flats of Block E)
  (Officer Note: The amended daylight and sunlight report assesses the ground floor flats within both Block A and Block E)
- Overbearing and enclosing impact on pedestrians passing through the site
- Some flats do not meet the Technically Described Space Standards
- The red-line does not include the parking spaces to be allocated to the new flats
(Officer Note: An amended site location plan indicates a blue-line which includes the parking spaces to be allocated – a blue line indicates land under the control/ownership of the applicant)

RELEVANT PLANNING POLICIES

Section 2 - Achieving sustainable development
Section 5 - Delivering a sufficient supply of homes
Section 7 - Ensuring the vitality of town centres
Section 9 - Promoting sustainable transport
Section 11 - Making effective use of land
Section 12 - Achieving well-designed places
Section 14 - Meeting the challenge of climate change, flooding and coastal change
Section 15 - Conserving and enhancing the natural environment
Section 16 - Conserving and enhancing the historic environment

Woking Core Strategy (2012)
CS1 - A spatial strategy for Woking Borough
CS2 - Woking Town Centre
CS7 - Biodiversity and nature conservation
CS8 - Thames Basin Heaths Special Protection Areas
CS9 - Flooding and water management
CS10 - Housing provision and distribution
CS11 - Housing mix
CS12 - Affordable housing
CS18 - Transport and accessibility
CS20 - Heritage and conservation
CS21 - Design
CS22 - Sustainable construction
CS24 - Woking’s landscape and townscape
CS25 - Presumption in favour of sustainable development

DM7 - Noise and light pollution
DM16 - Servicing development
DM20 - Heritage assets and their settings

Supplementary Planning Documents (SPD’s)
Design (2015)
Parking Standards (2018)
Outlook, Amenity, Privacy and Daylight (2008)
Climate Change (2013)
Affordable Housing Delivery (2014)

Supplementary Planning Guidance (SPG)
Heritage of Woking (2000)

Other Material Considerations
Planning Practice Guidance (PPG)
South East Plan (2009) (Saved policy) NRM6 - Thames Basin Heaths Special Protection Area
Thames Basin Heaths Special Protection Area Avoidance Strategy
Woking Borough Council Strategic Flood Risk Assessment (November 2015)
Community Infrastructure Levy (CIL) Charging Schedule (2015)
Waste and recycling provisions for new residential developments
Technical Housing Standards - Nationally Described Space Standard (March 2015)

COMMENTARY

The application has been amended since initial submission. In summary the amendments made since initial submission are:

- Removal of x1 apartment (from initially proposed x44 apartments to x43 apartments) arising from reduction in size of 5th floor level extension to Block B
- Communal terrace within Block A reduced in size
- Communal terrace at 7th floor level within Block B removed
- Amended Daylight and Sunlight Report submitted

Due to the consideration that amended plans reduced the scale of the proposed development as publicly consulted upon it was not considered necessary to undertake further public consultation on amended plans.

PLANNING ISSUES

01. The key planning issues for consideration in determining this planning application are:
- Principle of development
- Housing mix
- Design and impact upon the character of the area
- Heritage
- Impact upon neighbouring amenity
- Noise
- Wind
- Sunlight impact upon main square
- Amenities of future occupiers
- Parking, highways implications and alternative modes of travel
- Thames Basin Heaths Special Protection Area (TBH SPA)
- Affordable housing
- Biodiversity and protected species
- Energy and water consumption
- Flooding and water management

having regard to the relevant policies of the Development Plan, other relevant material planning considerations and national planning policy and guidance.

Background

02. The revised National Planning Policy Framework (NPPF) was published on 24 July 2018 and is a material consideration in the determination of this application. However, the starting point for decision making remains the Development Plan, and the revised NPPF (2018) is clear at Paragraph 213 that existing Development Plan policies should not be considered out-of-date simply because they were adopted or made prior to 24 July 2018. The degree to which relevant Development Plan policies are consistent with the revised NPPF (2018) has been considered in this instance, and it is concluded that they should be afforded significant weight.

03. The applicant is the freeholder of the New Central development and has signed Certificate B within the planning application form, confirming that Notice 1 (otherwise
known as an Article 13 Notice) has been served on all leaseholders within the New Central development. This is the correct and lawful procedure in terms of the planning application process. It should be noted that any planning permission granted would not override any requirements which may exist under other forms of regulation, such as the Party Wall etc. Act 1996 and the Building Regulations, for example. Any matters between the freeholder and any leaseholder are civil in nature, outside of the remit of the Local Planning Authority, and do not constitute material planning considerations in the determination of this planning application. The impact of construction works is not, in itself, a reason to potentially refuse planning permission although, taking into account the somewhat unusual nature of this proposal (in being located above existing apartments) this matter will be discussed within the report.

Method of construction

04. The Design and Access Statement (hereafter referred to as ‘DAS’) submitted with the application sets out that it is proposed to utilise pre-fabrication construction methods delivered as a combination of pre-fabricated modular units and panellised steel frame that can be assembled and connected on site. It is also stated that the accommodation will be inset from the existing parapets to facilitate construction safely at roof level without the need to scaffold the outside of the existing blocks, and that this removes the need to disturb the existing facade fabric. The submitted DAS states that the mechanical engineering consultant has checked that there is sufficient capacity in the riser to serve the additional units and that the structural engineer has also confirmed that the existing structures are able to take the additional loading without the need for strengthening works below; these matters would be subject to the Building Regulations.

05. The DAS contains a construction method statement, setting out that, in order to minimise disturbance to the existing occupants of New Central, off-site manufacture of a pre-fabricated modular system will be utilised. It is also proposed to locate the site facilities, and mobile crane, within part of the adjacent aggregate yard.

06. Key points from the construction method statement within the DAS are:

   - All site deliveries and operative access are proposed via the existing ‘haul’ road between New Central and the railway
   - Access to work areas for operatives will be via hoists on the building exterior which, where possible, will be positioned above stair cores and ancillary spaces away from existing residential windows and balconies
   - Material access to the rooftop will be via mobile crane and hoist
   - Dust control measures will be utilised
   - The existing waterproof membrane is to be kept intact with only the need to site drill and fix the steel grillage into the roof
   - The existing PV panels will be disconnected, made safe and stored off site until works are complete, when they will be re-positioned and re-connected

07. Whilst it is acknowledged that existing New Central residents will experience some disruption during the construction process it is considered that potential disruption can be mitigated as much as possible through recommended condition 04. It is also a consideration that construction works are subject to various British Standard Codes of Practice, and fall within the remit of the Health and Safety Executive in terms of safety.
Principle of development

08. The application site falls within the Urban Area within Woking Town Centre. The NPPF (2018) and Policy CS25 of the Woking Core Strategy (2012) promote a presumption in favour of sustainable development. Policy CS10 of the Woking Core Strategy (2012) identifies that the Council will make provision for an additional 4,964 net additional dwellings in the Borough between 2010 and 2027, with an indicative number of net additional dwellings within Woking Town Centre of 1,980.

09. Policy CS10 sets out an indicative density range of in excess of 200 dph within Woking Town Centre, although states that the density ranges set out are indicative and will depend on the nature of the site and that higher densities than the guidelines will be permitted in principle where they can be justified in terms of the sustainability of the location and where the character of the area would not be compromised. Taking the New Central development as a whole the existing density is 428 dph (dwellings per hectare) (on the basis of 481 existing dwellings); the proposal would increase this density to 466 dph (on the basis of 524 resulting dwellings). This resulting density is considered to be justified in this instance through the sustainability of the location, albeit subject to an assessment of character impacts.

10. The reasoned justification text to Policy CS10 sets out that Woking Town Centre is one of the broad locations for long-term residential development in accordance with the overall spatial approach of the Woking Core Strategy (2012), helping to minimise the impact on important biodiversity and landscape features and offers the greatest scope to reduce the need to travel by private vehicle because of the proximity to existing services, jobs and public transport. Furthermore, the use of Woking Town Centre sites will help minimise the amount of land that will be needed to be released from the Green Belt to meet housing need.

11. Policy CS2 of the Woking Core Strategy (2012) states that the Council will support the development of Woking Town Centre as the primary centre for economic development in the Borough and as a primary economic centre in the South East and that Woking Town Centre is the preferred location for town centre uses and high density residential development, that new development proposals should deliver high quality, well designed public spaces and buildings, which make efficient use of land, contribute to the functionality of the centre and add to its attractiveness and competitiveness.

12. Policy CS2 sets out that proposals within Woking Town Centre will be achieved through, inter alia:

- intensification of existing sites

13. The proposals take the form of rooftop extensions to an existing residential-led mixed use development within Woking Town Centre, representing intensification of an existing site. In providing x43 net dwellings the proposal would make a meaningful contribution to housing supply within both Woking Town Centre and the wider Borough and to meeting the indicative net additional dwelling thresholds set out by Policies CS2 and CS10 of the Woking Core Strategy (2012).

14. Paragraph 188 of the NPPF (2018) states that “planning...decisions should:...support opportunities to use the airspace above existing residential and commercial premises for new homes. In particular, they should allow upward extensions where the development would be consistent with the prevailing height and form of neighbouring properties and the overall street scene, is well-designed (including complying with any local design policies and standards), and can maintain safe access and egress for
occupiers”. Furthermore paragraph 68 of the NPPF (2018) states that small and medium sized sites can make an important contribution to meeting the housing requirement of an area, and are often built-out relatively quickly, and that to promote the development of a good mix of sites local planning authorities should, inter alia, support the development of windfall sites through their policies and decisions - giving great weight to the benefits of using suitable sites within existing settlements for homes.

15. Overall therefore, subject to the further planning considerations set out within this report, the principle of the proposed development is considered to be acceptable.

Housing mix

16. Policy CS11 of the Woking Core Strategy (2012) states that all residential proposals will be expected to provide a mix of dwelling types and sizes to address the nature of local needs, as evidenced in the latest Strategic Housing Market Assessment, to create sustainable and balanced communities. Policy CS11 does however state that the appropriate percentage of different housing types and sizes for each site will depend upon the established character and density of the neighbourhood and the viability of the scheme. In this case the proposal would result in 56% of 1 bed units, 42% of 2 bed units and 2% of 3 bed units.

17. Whilst it is noted that the proposed mix provides a higher number of 1 and 2 bed units than as stated within Policy CS11, it is acknowledged that not every development site will deliver the complete mix of unit sizes. It is also noted that Policy CS11 operates, and is monitored, Borough wide. In addition the reasoned justification notes that lower proportions of family accommodation (2+ bedroom units which may be houses or flats) will be acceptable in locations in the Borough such as the town and district centres that are suitable for higher density developments. The application site lies within Woking Town Centre and provides flatted dwellings as existing. The proposal is considered to provide a good split between 1 and 2 bedroom units and, taking into account the location of the application site and the considerations of design and access, the flatted nature of the units proposed is considered to be acceptable. Overall the mix of dwelling types and sizes is considered to be acceptable and to accord with Policy CS11 of the Woking Core Strategy (2012).

Design and impact upon the character of the area

18. The NPPF (2018) sets out that one of the fundamental functions of the planning and development process is to achieve the creation of high quality buildings and places and that good design is a key aspect of sustainable development. Policy CS21 of the Woking Core Strategy (2012) states that development should respect and make a positive contribution to the street scene and the character of the area paying due regard to the scale, height, proportions, building lines, layout, materials and other characteristics of adjoining buildings and land.

19. The New Central development consists of a framework of linked open-spaces reinforced by buildings of an appropriate height and key buildings on important corners. A landmark building (Olympian Heights) marks the north-western corner of the development. The New Central development layout was based on a pre-existing informal pedestrian route through the site from the York Road area to the Town Centre. A curved apartment block (Chataway House) fronts onto Bradfield Close making this part of Bradfield Close into a more conventional ‘street’ opposite the domestic-scale buildings of Waverley Court. Bradfield Close is continued between
Blocks A (4, 5 and 6 storeys) and Blocks B and C (4, 5 and 7 storeys), opening out into the main square framed by Blocks C, D (9 and 11 storeys) and the secondary tower Block E (15 storeys), framing the main square to the south.

20. The secondary tower (Block E) is cantilevered at the fifth floor so that it over-sails the main pedestrian/cycle route through the development. Block G is located in the centre of the main square; a pavilion-type building used as a restaurant (Class C3). The main square is framed by Block H to the north (7 and 8 storeys of commercial accommodation) and Blocks F (8 storeys) and K (6 storeys) to the south. The return to Block K provides the main frontage to Guildford Road. Blocks F and K contain some retail and restaurant (Class A1 and A3) uses at the ground floor and residential within upper floors. Block I (Olympian Heights), the main 21 storey tower, is located on the north-western corner of the development, close to Victoria Arch.

21. The architectural approach of the New Central development is contemporary. The residential elements vary greatly in scale and shape, but are contained within horizontal grids reflecting storey levels, which provides an element of consistency through the development, including the commercial elements where the glazing is more limited. The main square is predominantly surrounded by render, cladding and dark brick at the lower levels with glazed balustrades and recessed balconies. The buildings addressing Bradfield Close are also in dark brick at lower levels with render above. The main square is a large area with a contemporary hard-landscaped, urban approach to the landscaping. The New Central development created what was essentially a new ‘quarter’ for Woking Town Centre with its own distinct character.

22. There is a great deal of ongoing change and redevelopment within this area of Woking Town Centre. The construction of the Victoria Square development is ongoing and includes development of between x23 and x34 storeys approximately 150 metres north-east of the New Central development. Furthermore a resolution to grant planning permission subject to a S106 legal agreement (Ref: PLAN/2016/0742) was made at Planning Committee on 18.10.2016 at Nos.20-32 Goldsworth Road for the construction of development ranging between ground plus x34 storeys and ground plus x10 storeys. The site of Nos.20-32 Goldsworth Road is located approximately 85 metres from the New Central development, on the northern side of the railway.

23. It is proposed to utilise pre-fabrication construction methods delivered as a combination of prefabricated modular units and panellised steel frame that can be assembled and connected on site. The new ‘rooftop’ units adhere to the descending arrangement of the existing New Central development, which step down from the taller blocks facing onto Guildford Road, down to the low rise housing along Bradfield Close.

Block A

24. Existing Block A is located on Bradfield Close and steps down in height from six, to five and then to four storeys, enclosing the ‘urban street’ in conjunction with opposing Block B. The proposed extension would occur at sixth floor level, abutting the existing six storey element and leaving the existing four storey element intact. Whilst this extension would reduce the ‘stepped’ nature of Block A it would be set back by approximately 2.8m from the north-west elevation, 1.0m from the south-east elevation and would remain approximately 14.0m from the south-west elevation. Block A would subsequently step down from six storeys to four storeys however the combination of the set-backs and differentiation in external materials would assist in ‘recessing’ the proposed sixth floor extension.
Block B

25. Existing Block B steps down in height from five to four storeys, enclosing the ‘urban street’ in conjunction with opposing Block A. The proposed extension would occur at sixth floor level, leaving the existing four storey element intact such that the extension would not reduce the existing ‘stepped’ nature of Block B. The proposed extension would be set back by between approximately 5.0m and 10.0m from the south-east elevation (that presented to the ‘urban street’), by between approximately 1.0m and 1.4m from the north-west elevation and would remain approximately 8.0m from the south-west elevation. Block B would subsequently step down from six storeys to four storeys although again the combination of the set-backs and differentiation in external materials would assist in ‘recessing’ the proposed sixth floor extension.

Blocks C and D

26. Blocks C and D are interconnected and sited adjacent to the railway. As existing these blocks range in height between eleven and seven storeys. The proposed extensions would occur at 8th - 10th floor levels above Block C and at 10th - 13th floor levels above Block D, thus varying between two and three storeys in height above both Blocks. At 8th floor level the Block C extension would be set back approximately 1.0m from all elevations (with the exception of the stair/lift core which would abut Block B). At 9th floor level the Block C extension would step back approximately 5.7m from both the north-east elevation (that presented to the main square) and south-east elevation (that presented to Block A). Whilst the Block C extension would clearly be readily apparent from the main square the stepped nature it would adopt, and the significant set back from the two key elevations, would reduce its impact upon the main square and remain consistent with the stepped nature of the existing New Central development.

27. The 10th floor of the Block C extension would be relatively modest in area, accommodating the upper level, and private terrace, of a 2 bedroom duplex apartment adjacent to the railway line. The 10th floor extension proposed above Block D would be level with the 10th floor of the Block C extension. The Block D extension would be set back by approximately 1.0m from all elevations (with the exception of part of the abutment to the Block C extension), and would abut the existing 10th floor element of Block D. The 11th floor of the Block D extension would be set back by approximately 3.2m from the existing south-east elevation (that facing into the main square) and would utilise a ‘glazed walkway’ feature on the north-west elevation (that facing towards the railway). This floor would abut the existing 11th floor element of Block D.

28. At 12th floor level the three storey element of the Block D extension would set back by approximately 9.6m from the south-east elevation (that facing into the main square) and approximately 1.4m from the north-west elevation (that facing towards the railway); these factors would heavily ‘recess’ this element. At 12th floor level the two storey element of the Block D extension would step back by approximately 1.0m from both the south-east and north-west elevations and the ‘corner’ of this block (adjacent to Block H) would be utilised for the provision of private balconies. At 13th floor level the Block D extension would step back by approximately 4.0m from the south-east elevation (that facing into the main square) and would partly utilise a ‘glazed walkway’ feature on the north-west elevation (that facing towards the railway).
Block F

29. Existing Block F is eight storeys in height (the ground floor commercial units are double height) and abuts fifteen storey Block E (the 'secondary' tower) and part eight storey, part six storey Block K (which presents to Guildford Road). The proposed extension would occur at 9th and 10th floor levels, leaving the part eight storey, part six storey element of adjacent Block K intact. At both 9th and 10th floor levels the proposed extension would be set back by approximately 1.0m from both the north (facing into the main square) and south elevations and set back by approximately 7.0m from the Guildford Road elevation of adjacent Block K.

30. The proposed extension would abut the 'secondary' 15 storey tower of Block E although would remain five storeys below the height of Block E such that it would remain clearly subordinate to this ‘secondary tower’ and is not considered to materially reduce the prominence of Block E in townscape and urban design terms. Whilst the Block F extension would be clearly apparent from Guildford Road it would remain set back approximately 7.0m from the adjacent Block K elevation fronting Guildford Road and its appearance within this street scene would therefore be primarily limited to obliquely angled views in which it would be viewed in context with the larger (15 storey) adjacent Block E. It would retain the 'stepped' form of Blocks EFK and is not considered to appear out of context with its surroundings.

31. Overall, as set out previously, the proposed ‘rooftop’ units would be set back from the existing parapets, and in some places set back significantly from the existing elevations, utilising a stepped arrangement in places. The ‘rooftop’ units would utilise grey non-combustible planked cladding to contrast with the existing white insulated render (which forms the predominant external finish of the existing development) and therefore differentiate from the existing development in terms of external finish. It is considered that both of these factors would assist in 'recessing' the 'rooftop' units and visually breaking-up the resulting massing and bulk of the development. It is considered that the proposed ‘rooftop’ extensions would integrate into the existing New Central development and would respect the design intent of the initial development, retaining the townscape prominence of the primary 21 storey tower and the secondary 15 storey tower. It is not considered that a harmful sense of enclosure would occur to the main square due to the recessed nature of the ‘rooftop’ extensions, combined with the stepped arrangement of the taller elements. Overall the proposal is considered to respect and make a positive contribution to the character of Woking Town Centre, paying due regard to the scale, height, proportions, building lines, layout, materials and other characteristics of adjoining buildings and land in accordance with Policies CS2, CS21 and CS24 of the Woking Core Strategy (2012), SPD Design (2015) and the provisions of the NPPF (2018).

Heritage

32. There are no statutory listed buildings within, or within proximity of, the site and the site is not located within, nor within close proximity of (such that a material impact would occur) any Conservation Area. However nearby The Sovereigns Public House, Guildford Road and Nos.1-11 Guildford Road are Locally Listed.

33. For the purposes of the NPPF (2018) Locally Listed buildings are a non-designated heritage asset. In relation to non-designated heritage assets Paragraph 197 of the NPPF (2018) states that in weighing applications that directly or indirectly affect non-designated heritage assets a balanced judgement will be required having regard to the scale of any harm or loss and the significance of the heritage asset. Policy CS20

34. The Sovereigns Public House (PH) is Locally Listed as a Building of Architectural Significance and Nos.1-11 Guildford Road as a Building of Townscape Merit. The proposal would not directly affect these non-designated heritage assets, nor would the substantive proportion of the proposal have the potential to affect the setting (an indirect effect) of these Locally Listed buildings. Whilst this is the case the proposed extensions to Block F and Block A do have the potential to affect the setting (an indirect effect) of these non-designated heritage assets.

35. The proposal would be apparent in combination with The Sovereigns PH in only two key views. The proposed extension to Block F would be viewed behind The Sovereigns PH in obliquely angled north-westerly views obtained from Guildford Road. Whilst this is the case existing Blocks K, F and E are apparent behind The Sovereigns PH in these views, with the x15 storey height of Block E and the x21 storey height of Block I readily apparent. The proposed extension to Block F would add an additional two storeys (circa 5.6m above the existing Block F height) however these additional two storeys would be viewed behind The Sovereigns PH in combination with existing Blocks K, F and E, such that a minor effect would occur to the setting of The Sovereigns PH in comparison to the existing situation. Whilst the Block F extension would also be apparent directly from the east in combination with The Sovereigns PH in these views it would be set back behind Block K, which would remain the dominant block in these views. Existing Block K is greater in scale than The Sovereigns PH and the Block F extension would add in a minor manner to this existing effect in these views.

36. Similarly the Block F extension would be apparent in combination with Nos.1-11 Guildford Road, which forms the Edwardian Shopping Parade on the opposite side of Guildford Road. This would principally be in southerly and northerly views achieved when moving along Guildford Road. The Block F extension would be set back approximately 15.7m from the existing Block K elevation fronting Guildford Road and would represent an increase in height of a relatively modest approximate 5.6m. These combined factors would ensure that a minor effect would occur to the setting of Nos.1-11 Guildford Road in comparison to the existing situation.

37. Furthermore, in comprising a relatively recent development, the existing New Central development does not have a strong economic, social or historical relationship with the heritage assets of either The Sovereigns PH or Nos.1-11 Guildford Road.

38. Overall the proposal would indirectly affect the non-designated heritage assets of both The Sovereigns PH and Nos.1-11 Guildford Road, through development within their setting. However the harm to the existing setting of these non-designated heritage assets is considered to be minor, and to be clearly offset by the public benefit of x43 net additional dwellings within a sustainable location within Woking Town Centre, and would not reduce the significance of these heritage assets. The proposal is therefore considered to comply with Policy CS20 of the Woking Core Strategy (2012), Policy DM20 of the Development Management Policies DPD (2016) and the provisions of the NPPF (2018) with regard to heritage.

Impact upon neighbouring amenity

39. Policy CS21 of the Woking Core Strategy (2012) advises that proposals for new development should achieve a satisfactory relationship to adjoining properties,
avoiding significant harmful impact in terms of loss of privacy, daylight or sunlight, or an overbearing effect due to bulk, proximity or loss of outlook. More detailed guidance on assessing neighbouring amenity impacts is provided within SPD Outlook, Amenity, Privacy and Daylight (2008).

**Daylight impacts**

40. The impact of the proposed development upon nearby existing residential properties has been assessed by the applicant within a Daylight and Sunlight Report carried out in compliance with the methodology outlined within the Building Research Establishment (BRE) Guide ‘Site Layout Planning for Sunlight and Daylight: A Guide to Good Practice (2011)’, a recognised industry tool for assessing these effects (hereafter referred to as the BRE Guide). The BRE guide is however a guide and compliance is not mandatory, since the actual effect can be influenced by other factors. The BRE Guide is referred to within SPD Outlook, Amenity, Privacy and Daylight (2008).

41. Where the BRE guidelines are exceeded then daylighting and/or sunlighting may be adversely affected. The BRE Guide provides numerical guidelines although emphasizes that advice given is not mandatory and the BRE Guide should not be seen as an instrument of planning policy; the (numerical guidelines) are to be interpreted flexibly since natural lighting is only one of many factors in site layout and design. The BRE Guide also sets out that in special circumstances the developer or Local Planning Authority may wish to use different target values. For example, in a historic city centre, or in an area with modern high rise buildings, a higher degree of obstruction may be unavoidable if new developments are to match the height and proportions of existing buildings.

42. It is also a material consideration that Paragraph 123(c) of the NPPF (2018) states that “local planning authorities should refuse applications which they consider fail to make efficient use of land, taking into account the policies in this Framework. In this context, when considering applications for housing, authorities should take a flexible approach in applying policies or guidance relating to daylight and sunlight, where they would otherwise inhibit making efficient use of a site (as long as the resulting scheme would provide acceptable living standards)“.

43. Rooms in adjoining or nearby housing where daylight is required include living rooms, kitchens and bedrooms. Windows to bathrooms, toilets, storerooms, circulation areas and garages need not be analysed as daylight is not required to these rooms. Vertical Sky Component (VSC) and Daylight Distribution (DD) are the primary tests used to assess the impact of new development upon the daylighting of existing buildings.

**Vertical Sky Component (VSC)**

44. Vertical Sky Component (VSC) quantifies the amount of skylight falling on a vertical wall or window, measured on the outer pane of the window. According to the BRE Guide if the VSC, with the new development in place, is both less than 27% and less than 0.8 times (ie. a greater than 20% reduction) of its former value (pre-development), occupants of the existing building will notice the reduction in the amount of skylight. The maximum VSC value obtainable at a flat window in a vertical wall is effectively 40%. Clearly ‘noticeable’ is a different test than that set out within Policy CS21 of the Woking Core Strategy (2012), which refers to ‘significant’ harm rather than a ‘noticeable’ effect.
Daylight Distribution (DD)

45. Where room layouts are known, the impact on the daylighting distribution in existing buildings can be found by plotting the ‘no sky line’ in each of the main rooms. For housing this would include living rooms, dining rooms and kitchens; the BRE Guide states that bedrooms should also be analysed although they are less important. The no sky line divides points on the working plane (in housing assumed to be horizontal and 0.85m high) which can and cannot see the sky. The BRE Guides states that if, following construction of a new development, the no sky line moves so that the area of the existing room, which does not receive direct daylight, is reduced to less than 0.8 times its former value (ie. a greater than 20% reduction) this will be noticeable to the occupants, and more of the room will appear poorly lit. However the BRE Guide also states that the guidelines need to be applied sensibly and flexibly; if an existing building contains rooms lit from one side only and greater than 5.0m deep, then a greater movement of the no sky line may be unavoidable.

Sunlight impacts

Sunlight impact to windows

46. Unlike daylight, which is non-directional and assumes that light from the sky is uniform, the availability of sunlight is dependent on the orientation of the window, or area of ground, being assessed relative to the position of due south. The BRE guide recommends that all main living rooms facing within 90° of due south (ie. facing from 90° to 270°) should be checked for potential loss of sunlight. Kitchens and bedrooms are less important.

47. The BRE Guide states that sunlight availability may be adversely affected if the centre of the window receives less than 25% of annual probable sunlight hours (APSH), or less than 5% of APSH between 21 September and 21 March (for ease of reference this period is referred to as ‘winter months’) and receives less than 0.8 times its former sunlight hours during either period and has a reduction in sunlight received over the whole year greater than 4% of APSH. In this context ‘Probable sunlight hours’ means the total number of hours in the year that the sun is expected to shine on unobstructed ground, allowing for average levels of cloudiness for the location in question.

Overshadowing to gardens and open spaces

48. The BRE Guide sets out that the availability of sunlight should be checked for all open spaces where sunlight is required, including gardens and sitting out areas (such as those between non-domestic buildings and in public squares) and recommends that at least 50% of the area should receive at least two hours of sunlight on 21st March, stating that, if, as a result of a new development, an existing garden or amenity area does not meet the 50% criteria, and the area which can receive two hours of sunlight on 21st March is less than 0.8 times its former value (ie. a greater than 20% reduction), then the loss of sunlight is likely to be noticeable.

Privacy / Loss of outlook

49. SPD Outlook, Amenity, Privacy and Daylight (2008) sets out minimum recommended separation distances for achieving privacy of 15 metres for three storey and over front to front elevation relationships. Concerns have been raised by some residents regarding the potential loss of views from existing New Central properties. The potential loss of enjoyment of a view is not a ground on which planning permission
can be refused. However, the impact of a development on outlook is a material planning consideration and stems on whether the development would give rise to an undue sense of enclosure or overbearing effect to neighbouring/nearby residential properties. There are no established guidelines for what is acceptable or unacceptable in this regard, with any assessment subjective as opposed to empirical, with key factors in this assessment being the existing local context and arrangement of buildings and uses.

**Blocks A and B**

50. Blocks A and B face each other across the ‘urban street’ towards Bradfield Close. An existing separation gap measuring approximately 12.0m exists between the facing elevations of these two blocks. The proposed sixth floor extensions to each of these two blocks would be set back by approximately 2.8m (Block A extension) and by between 5.0m and 10.0m (Block B extension) from the facing elevations. Whilst the extensions are likely to be visible from the existing third and fourth floor levels of these blocks the relatively modest heights, combined with the relative set backs from the facing elevations, of these extensions is considered to preclude any significantly harmful impact, by reason of potential overbearing effect due to bulk, proximity or loss of outlook to Blocks A and B. Taking into account that the extensions would achieve greater levels of separation than currently exists between the facing elevations of these two blocks, combined with the set backs from the facing elevations, it is not considered that a significantly harmful loss of privacy would occur to Blocks A and B.

51. The submitted Daylight and Sunlight Report demonstrates that all habitable room windows within Blocks A (ground floor to fifth floor) and B (ground floor to fourth floor) would either retain VSC of 27% or greater, or of not less than 0.8 times their former values (ie. would sustain a less than 20% reduction), such that daylighting would not be significantly adversely affected, with the exception of the following windows within Block A:

<table>
<thead>
<tr>
<th>Floor</th>
<th>Window Ref</th>
<th>Room Ref</th>
<th>Room Type</th>
<th>VSC Reduction</th>
<th>Other factors</th>
</tr>
</thead>
<tbody>
<tr>
<td>First</td>
<td>W15</td>
<td>R12</td>
<td>Living Room</td>
<td>22%</td>
<td>Dual aspect room with Window W14 which experiences only 1% reduction</td>
</tr>
<tr>
<td>Third</td>
<td>W15</td>
<td>R12</td>
<td>Living Room</td>
<td>21%</td>
<td>Dual aspect room with Window W14 which experiences 0% reduction</td>
</tr>
<tr>
<td>Fourth</td>
<td>W10</td>
<td>R9</td>
<td>Living Room</td>
<td>35%</td>
<td>Dual aspect room with Window W9 which experiences only 1% reduction</td>
</tr>
<tr>
<td>Fourth</td>
<td>W1</td>
<td>R1</td>
<td>Bedroom</td>
<td>24%</td>
<td>N/A</td>
</tr>
</tbody>
</table>

52. As can be seen from the preceding table the VSC reductions to Windows W15 at first and third floors are only slightly in excess of the 20% BRE Guide target criteria; by 2% and 1% respectively. In addition these windows serve dual aspect living rooms, with the other living room windows (W14) experiencing very minor VSC reductions of 1% and 0% respectively, such that no significantly harmful loss of daylight is considered to occur to these living rooms overall. Whilst the VSC reduction to window W10 at fourth floor level is more significant (35%) again this window serves a dual aspect living
room, with the other living room window (W9) experiencing only a 1% VSC reduction, such that no significantly harmful loss of daylight is considered to occur to this living room overall. The extent of VSC reduction (24%) to window W1 at fourth floor is considered to result in a noticeable loss of daylight to this room however does not significantly exceed the 20% BRE Guide target criteria, such that a significantly harmful loss of daylight is considered to occur. Furthermore window W1 serves a bedroom; the BRE Guide sets out that living rooms and kitchens need more daylight than bedrooms.

53. With the exception of two rooms addressed below the submitted Daylight and Sunlight Report demonstrates that all habitable rooms within Blocks A (ground floor to fifth floor) and B (ground floor to fourth floor) would experience 'no skyline' reductions of less than 0.8 times their former values (ie. would sustain a less than 20% reduction). Therefore daylight distribution within all Block A and Block B habitable rooms would not be significantly adversely affected with the exception of the following two rooms within Block A:

<table>
<thead>
<tr>
<th>Floor</th>
<th>Room Ref</th>
<th>Room Type</th>
<th>DD Reduction</th>
</tr>
</thead>
<tbody>
<tr>
<td>Fifth</td>
<td>R1</td>
<td>Living Room</td>
<td>26%</td>
</tr>
<tr>
<td>Fifth</td>
<td>R2</td>
<td>Bedroom</td>
<td>27%</td>
</tr>
</tbody>
</table>

54. In terms of daylighting distribution the BRE Guide states that bedrooms should be analysed although they are less important than living rooms, dining rooms and kitchens; therefore the reduction to room R2 (Bedroom) is not considered to be significantly harmful. Although the daylight distribution reduction to room R1 (Living Room) exceeds the BRE Guide target criteria it does not exceed the 20% BRE Guide target criteria (20%) by such a margin that the loss of daylight distribution is considered to be significantly harmful, taking into account the Woking Town Centre location of this room within an existing high density residential development.

55. The submitted Daylight and Sunlight Report demonstrates that no adverse loss of sunlight (as defined within the BRE Guide) would be sustained to any relevant habitable room windows within Blocks A (ground floor to fifth floor) and B (ground floor to fourth floor).

Block C

56. Although Block C has a relatively close relationship as existing with Blocks A and E at second storey level the Block C extension would be set back from the south-east and north-east elevations relatively significantly (by approximately 5.5m and 5.8m respectively). The single storey height which would occur within closest proximity to the south-east and north-east elevations (those closest to Blocks A and E) would be relatively limited in height. These factors are considered to preclude any significantly harmful impact, by reason of potential overbearing effect due to bulk, proximity or loss of outlook to Blocks A and E. Taking into account that the extensions would achieve the same level of separation as currently exists between the facing elevations of these two blocks, combined with the set backs from the facing elevations, it is not considered that a significantly harmful loss of privacy would occur to Blocks A and E.

57. The submitted Daylight and Sunlight Report demonstrates that all habitable room windows within Block C (ground floor to fifth floor) would either retain VSC of 27% or greater, or of not less than 0.8 times their former values (ie. would sustain a less than 20% reduction), such that daylighting would not be significantly adversely affected.
The submitted Daylight and Sunlight Report also demonstrates that all habitable rooms within Block C (ground floor to fifth floor) would experience no 'no sky line' reductions of less than 0.8 times their former values (ie. would sustain a less than 20% reduction). Whilst windows within the sixth floor of Block C have not been included within the submitted Daylight and Sunlight Report the sixth floor room layout is identical to that at fifth floor. The submitted Daylight and Sunlight report demonstrates that the most adverse VSC reduction to habitable windows at fifth floor level would be 4%, and the most adverse daylight distribution reduction would be 3%. Taking into account that the receipt and distribution of daylight improves the further up the building it can be concluded that daylighting would not be significantly adversely affected at sixth floor level of Block C. Overall, therefore daylight distribution within all Block C habitable rooms would not be significantly adversely affected.

58. The submitted Daylight and Sunlight Report demonstrates that no adverse loss of sunlight (as defined within the BRE Guide) would be sustained to any relevant habitable room windows within Block C (ground floor to fifth floor).

Block D

59. At 10th floor level the Block D extension would be situated approximately 26.2m from the closest point of Block E (ie. the cantilevered element). The stepped formation of the Block D extension is such that the 11th and 12th floor levels would 'step back' from Block E and therefore retain approximately 28.6m and 34.4m respective separation to Block E. Taking account of the existing high density nature, and Woking Town Centre location, of Block E, combined with the considerations previously outlined, it is considered that the Block D extension would achieve a satisfactory relationship with Block E, avoiding significantly harmful impact, by reason of potential loss of privacy or overbearing effect due to bulk, proximity or loss of outlook. Whilst the Block D extension would be apparent from north-east facing windows within adjoining Block C the relative heights, stepped arrangement, and 90° formation of the Block D extension in relation to these windows, are considered to preclude any significantly harmful impact, by reason of potential overbearing effect due to bulk, proximity or loss of outlook, or a significantly harmful loss of privacy, to Block C.

60. The submitted Daylight and Sunlight Report demonstrates that all habitable room windows within Block D (ground floor to fifth floor) would either retain VSC of 27% or greater, or of not less than 0.8 times their former values (ie. would sustain a less than 20% reduction), such that daylighting would not be significantly adversely affected.

61. With the exception of nine rooms addressed below the submitted Daylight and Sunlight Report demonstrates that all habitable rooms within Block D (ground floor to fifth floor) would experience 'no sky line' reductions of less than 0.8 times their former values (ie. would sustain a less than 20% reduction). Therefore daylight distribution within all Block D habitable rooms would not be significantly adversely affected with the exception of the following nine rooms:

<table>
<thead>
<tr>
<th>Floor</th>
<th>Room Ref</th>
<th>Room Type</th>
<th>DD Reduction</th>
</tr>
</thead>
<tbody>
<tr>
<td>Second R10</td>
<td>Bedroom</td>
<td>23%</td>
<td></td>
</tr>
<tr>
<td>Third  R8</td>
<td>Bedroom</td>
<td>21%</td>
<td></td>
</tr>
<tr>
<td>Third  R10</td>
<td>Bedroom</td>
<td>28%</td>
<td></td>
</tr>
<tr>
<td>Fourth R8</td>
<td>Bedroom</td>
<td>28%</td>
<td></td>
</tr>
<tr>
<td>Fourth R10</td>
<td>Bedroom</td>
<td>24%</td>
<td></td>
</tr>
<tr>
<td>Fourth R11</td>
<td>Living Room</td>
<td>26%</td>
<td></td>
</tr>
</tbody>
</table>
62. Six of these nine rooms are bedrooms; in terms of daylighting distribution the BRE Guide identifies that bedrooms should also be analysed although they are less important than living rooms, dining rooms and kitchens. Furthermore the reductions in daylight distribution to four of these six bedrooms range between 21% - 24%, and therefore not significantly in excess of the BRE Guide target criteria of 20%. Taking into account the bedroom use and level of reductions the daylight distribution reductions in these rooms are not considered to be significantly harmful. Whilst the reductions to the other two bedrooms (at 28%), and the three living rooms (26% - 27%), would be more significant taking into account the Woking Town Centre location of Block D, combined with the existing high density nature of the New Central development, and the fact that these reductions are not significantly in excess of the BRE Guide target criteria of 20%, it is not considered that the reduction in daylight distribution to these rooms would be significantly harmful. It is also a significant material consideration that all habitable room windows within Block D would maintain VSC in accordance with the BRE Guide target criteria.

63. The submitted Daylight and Sunlight Report demonstrates that no adverse loss of sunlight (as defined within the BRE Guide) would be sustained to any relevant habitable room windows within Block D (ground floor to fifth floor).

64. Whilst the submitted Daylight and Sunlight Report does not assess Block D windows at sixth floor level and above this is because at these levels the proposed extension to Block C does not breach the 45° angle ‘rule of thumb’. The BRE Guide sets out that where this ‘rule of thumb’ is not breached further detailed daylight and sunlight tests are not required.

**Block E**

65. The submitted Daylight and Sunlight Report demonstrates that all habitable room windows within Block E (ground floor to seventh floor) would either retain VSC of 27% or greater, or of not less than 0.8 times their former values (ie. would sustain a less than 20% reduction), such that daylighting would not be significantly adversely affected with the exception of the following window:

<table>
<thead>
<tr>
<th>Floor</th>
<th>Window Ref</th>
<th>Room Ref</th>
<th>Room Type</th>
<th>VSC Reduction</th>
<th>Other factors</th>
</tr>
</thead>
<tbody>
<tr>
<td>Third</td>
<td>W1</td>
<td>R1</td>
<td>Bedroom</td>
<td>29%</td>
<td>N/A</td>
</tr>
</tbody>
</table>

66. The submitted Daylight and Sunlight Report demonstrates that all habitable rooms within Block E (ground floor to seventh floor) would experience ‘no sky line’ reductions of less than 0.8 times their former values (ie. would sustain a less than 20% reduction). Therefore daylight distribution within all Block E habitable rooms would not be significantly adversely affected. Whilst the submitted Daylight and Sunlight Report does not assess Block E windows at eighth floor level and above this is because at these levels the proposed extensions to Blocks C and D do not breach the 25° and 45° angle ‘rules of thumb’. The BRE Guide sets out that where these ‘rules of thumb’ are not breached further detailed daylight and sunlight tests are not required.
67. The submitted Daylight and Sunlight Report demonstrates that no adverse loss of sunlight (as defined within the BRE Guide) would be sustained to any relevant habitable room windows within Block E (ground floor to seventh floor).

68. In terms of the external amenity space partly to the rear of Block E (identified as Amenity A2) the submitted Daylight and Sunlight Report demonstrates that there would be effectively no reduction in existing sunlight, such that no harmful impact would arise to this external amenity space in this regard.

Blocks G and H

69. Blocks G and H (ground floor to fifth floor) contain only commercial floorspace (restaurant and office) and therefore the impact of the development upon Blocks G and H does not need to be further considered.

Block I

70. Block I is the main 21 storey tower located within the north-western corner of the New Central development. Existing Block H intervenes between part of Block I and the Block F extension up to fifth floor level. It should also be noted that the Block F extension would not encroach onto adjacent Block K, which occurs directly opposite the majority of the Block I tower. A separation distance measuring approximately 51.0m would be retained between the Block F extension and Block I. Taking into account these combined factors it is considered that the Block F extension would achieve a satisfactory relationship with Block I, avoiding significantly harmful impact, by reason of potential loss of privacy, daylight, sunlight, or overbearing effect due to bulk, proximity or loss of outlook.

71. Due to the current stepped form of Block D the 9th and 10th floors of the Block D extension would be screened from Block I by the existing 9th and 10th floors of Block D. At 11th and 12th floors the Block D extension is likely to be visible from the western elevation of Block I however at these levels approximately 35.0m separation would be retained between the closest points of the Block D extension and the western elevation of Block I. Furthermore the Block D extension would be entirely offset from the western elevation of Block I due to the existing obliquely angled relationship between these two blocks. Taking into account these combined factors it is considered that the Block D extension would achieve a satisfactory relationship with Block I, avoiding significantly harmful impact, by reason of potential loss of privacy, daylight, sunlight, or overbearing effect due to bulk, proximity or loss of outlook.

Block L

72. Block L is a four storey curved apartment block to the south of Block A providing x13 flats. To the rear is a communal garden area, predominantly laid to lawn with some planting. There is an existing, established, relatively close and almost perpendicular relationship between Block A and Block L. The extension to Block A would result in an additional storey across part of the building, although it would leave the four storey element of Block A (the element with the closest relationship to Block L) intact. The extension would also be set back approximately 1.0m from the south-east elevation of Block A (which faces into the communal garden area), which would reduce its impact when viewed from both the communal garden area and the rear elevation of Block L. Taking account of the existing, established relationship between Block A and Block L the proposed extension to Block A is not considered to give rise to significantly harmful impact, by reason of potential loss of privacy or an overbearing effect due to bulk, proximity or loss of outlook to either Block L or the communal garden area.
73. The submitted Daylight and Sunlight Report demonstrates that all habitable room windows within Block L (ground floor to third floor) would either retain VSC of 27% or greater, or of not less than 0.8 times their former values (ie. would sustain a less than 20% reduction), such that daylighting would not be significantly adversely affected.

74. The submitted Daylight and Sunlight Report demonstrates that all habitable rooms within Block L (ground floor to third floor) would experience ‘no sky line’ reductions of less than 0.8 times their former values (ie. would sustain a less than 20% reduction). Therefore daylight distribution within all Block L habitable rooms would not be significantly adversely affected.

75. The submitted Daylight and Sunlight Report demonstrates that no adverse loss of sunlight (as defined within the BRE Guide) would be sustained to any relevant habitable room windows within Block L (ground floor to third floor).

76. In terms of the external amenity space to the rear of Block L (identified as Amenity A1) the submitted Daylight and Sunlight Report demonstrates that there would be effectively no reduction in existing sunlight, such that no harmful impact would arise to this external amenity space in this regard.

New Central Daylight/Sunlight conclusions

77. Of the 313 windows assessed for VSC within the existing New Central development only 2 windows, serving bedrooms, (less than 1% of the windows reviewed) would experience VSC reductions greater than the BRE target value of 20% (excluding the 3 dual aspect living rooms which would experience a VSC reduction of greater than 20% to one window to each room although the average VSC reduction to each of those living rooms would still fall within the BRE target values). This is a very high level of VSC compliance for a high density Woking Town Centre development.

78. With regard to daylight distribution of the 265 rooms assessed within the existing New Central development 7 bedrooms and 4 living rooms (4% of the rooms assessed) would experience reductions in excess of the BRE Guide target value of 20%. However these reductions would remain relatively close to the BRE target criteria and are considered to qualify as ‘minor adverse’. Furthermore the majority of daylight distribution reductions in excess of the BRE target criteria (7 of 11) relate to bedrooms, where daylighting distribution is considered less important than to living rooms. Furthermore the 4 living rooms which would experience daylight distribution reductions in excess of the BRE target criteria are typically deep on plan and lit from a single aspect, in which circumstances the BRE Guide states that target reductions may be unavoidable. Overall, taking into account the high density Woking Town Centre nature of the site the resulting daylight distribution is considered to be acceptable.

Waverley Court

79. Waverley Court consists of two storey dwellings located on the opposing (south-western) side of Bradfield Close to Blocks A and B. Block A is sited directly opposite Nos.27-32 Waverley Court, which are set back from the footway, on the opposite side of the carriageway, by small gardens. The Block A extension would remain in excess of 30.0m from the facing elevations of Waverley Court. Taking this retained separation distance into account, combined with the single storey height of the Block A extension, no significantly harmful impact, by reason of potential loss of privacy or overbearing
effect due to bulk, proximity or loss of outlook, is considered to occur to Waverley Court as a result of the Block A extension. The Block A extension complies with the 25° angle ‘rule of thumb’ for daylight such that no harmful loss of daylight would arise to Waverley Court.

80. Block B is offset from properties within Waverley Court, being sited to the north-east. Approximately 42.0m separation would be retained between the closest points of the Block B extension and Waverley Court properties. Taking this retained separation distance into account, combined with the single storey height of the Block B extension, no significantly harmful impact, by reason of potential loss of privacy or overbearing effect due to bulk, proximity or loss of outlook, is considered to occur to Waverley Court as a result of the Block B extension. The form, scale and location of the Block B extension in relation to Waverley Court is such that no harmful impact upon daylight is considered to arise to Waverley Court.

Oliver House, No.30 Guildford Road / Consort Court, No.5 York Road

81. Oliver House / Consort Court are part four storey, part three storey buildings located to the south. Oliver House is attached to the north-western corner of the (northern) Consort Court building and provides x9 flats. Consort Court is split across a northern and southern building; the northern building provides x36 flats and spans from east-to-west and attaches to No.31 Guildford Road and the southern building is sited between No.3 York Road and No.7 York Road and provides x15 flats. The Block A and F extensions are the only elements which would potentially impact upon Oliver House / Consort Court; the other elements would be screened by the intervening, existing New Central development.

82. The Block F extension would retain approximately 50.0m separation to the closest facing elevation of Oliver House and in excess of 60.0m separation to the closest facing elevation of Consort Court (the northerly building). Taking these retained separation distances into account, combined with the relatively modest height of the Block F extension, no significantly harmful impact, by reason of potential loss of privacy or overbearing effect due to bulk, proximity or loss of outlook, is considered to occur to Oliver House / Consort Court as a result of the Block F extension.

83. The Block A extension would remain approximately 26.0m from the closest point of Oliver House (north-west corner) and approximately 37.0m from the closest point of Consort Court (the northerly building). Taking these retained separation distances into account, combined with the single storey height of the Block A extension, no significantly harmful impact, by reason of potential loss of privacy or overbearing effect due to bulk, proximity or loss of outlook, is considered to occur to Oliver House / Consort Court as a result of the Block A extension.

84. The submitted Daylight and Sunlight Report demonstrates that all habitable room windows within Oliver House and Consort Court (ground floor to third floor) would either retain VSC of 27% or greater, or of not less than 0.8 times their former values (ie. would sustain a less than 20% reduction), such that daylighting would not be significantly adversely affected.

85. The submitted Daylight and Sunlight Report demonstrates that all habitable rooms within Oliver House and Consort Court (ground floor to third floor) would experience ‘no sky line’ reductions of less than 0.8 times their former values (ie. would sustain a less than 20% reduction). Therefore daylight distribution within all Oliver House and Consort Court habitable rooms would not be significantly adversely affected.
86. The submitted Daylight and Sunlight Report demonstrates that no adverse loss of sunlight (as defined within the BRE Guide) would be sustained to any relevant habitable room windows within Oliver House and Consort Court (ground floor to third floor).

**Nos.20-32 Goldsworth Road**

87. Nos.20-32 Goldsworth Road is a large site on the opposite, northern side of the railway. Although this site currently contains no residential development on 18.10.2016 the Planning Committee resolved to grant planning permission (Ref: PLAN/2016/0742), subject to the completion of a S106 legal agreement, for the erection of, inter alia, x560 residential units. The proposed development ranges in height between ground plus 34 storeys and ground plus 10 storeys. The requisite S106 legal agreement has not yet been completed and therefore planning permission has not been granted for this proposed redevelopment. However the potential redevelopment of this site still represents a material planning consideration in determination of the current application.

88. A separation distance measuring approximately 84.0m would be retained between the northern elevation of the Block BCD extension and the southern elevation of the proposal (primarily Block B / Podium – sited opposite Blocks BCD) at Nos.20-32 Goldsworth Road. The resulting maximum height of Block BCD, as a result of the proposed extensions, would measure approximately 38.0m. The lowest proposed finished residential floor level (Block B / Podium) of the Nos.20-32 Goldsworth Road proposal (44.70) is approximately 7.9m above the finished ground floor level of the relevant parts of Block BCD (36.75). Taking into account these differences in finished residential floor levels the proposed extensions to Blocks BCD comply with the 25° 'rule of thumb', as set out within the BRE Guide and SPD Outlook, Amenity, Privacy and Daylight (2008), such that further checks in relation to daylight impacts to the proposal at Nos.20-32 Goldsworth Road are not required.

89. Taking into account the previously stated differences in finished residential floor levels, combined with the retained separation distances and the resulting 38.0m maximum height of Block BCD, no significantly harmful impact, by reason of potential loss of privacy or overbearing effect due to bulk, proximity or loss of outlook, is considered to occur to the Nos.20-32 Goldsworth Road proposal as a result of the Block BCD extension.

**Noise**

90. Paragraph 170 of the NPPF (2018) sets out that planning decisions should prevent new development from being put at unacceptable risk from, or being adversely affected by, unacceptable levels of noise pollution. Paragraph 180 of the NPPF (2018) sets out that planning decisions should also ensure that new development is appropriate for its location and in doing so they should avoid noise giving rise to significant adverse impacts on health and the quality of life.

91. A noise and vibration assessment (rail and road traffic) has been submitted with the application. The existing New Central development is located on the western side of Guildford Road and immediately south of the main railway lines from London Waterloo to the south-west. At this point Guildford Road is one way with traffic travelling north only. The New Central development also adjoins The Sovereigns PH and car park and, to the north-west, railway depots and an aggregate site. A noise survey
established that the predominant source of noise was due generally to road traffic although there was also transient noise from the trains on the adjoining railway lines and from the movement of vehicles along the access road to and from the aggregate site adjacent to the railway.

92. The Environmental Health Service have reviewed the submitted noise and vibration assessment (rail and road traffic) and concur that the impact of rail and road traffic noise upon the additional apartments could be addressed via planning condition (condition 11 refers), with appropriate internal noise criteria achievable using conventional constructions. The additional apartments are therefore considered capable of providing a suitable noise environment for future occupiers.

93. Relatively small communal roof terraces are proposed at fifth floor level within Block A (approx. 39 sq.m) and at twelfth floor level within Block D (approx. 50 sq.m). A larger communal roof terrace (approx. 257 sq.m) is proposed at tenth floor level within Block F (annotated on plan to serve Blocks E and F). These communal roof terraces are generally located adjacent to stair/lift (circulation) cores. It is considered that the issue of potential noise and disturbance arising from use of these areas can be addressed via the submission of a management plan secured by recommended condition 08. Such a management plan would need to include (i) hours of access to the communal roof terraces (ii) means of controlling access to the communal roof terraces and (iii) signage regarding hours of use and any activities which are prohibited (ie. barbeques / late night gatherings etc).

Wind

94. A pedestrian level wind desk based assessment has been submitted with the application. The prevailing wind direction throughout the year is from the south-west, with a secondary peak from north-easterly winds, especially during the spring (March, April and May) which tend to be cold winds.

Main square

95. The wind desk based assessment submitted with the application establishes that the proposed rooftop extensions are not expected to have a significant impact on wind conditions in the main square; the additional height to the building massing is not expected to result in a significant increase in down washing, due to the generally stepped formation of the additional floors. Wind conditions within the main square would therefore remain suitable for a mixture of sitting and standing use during the summer (June, July and August).

Terraces/balconies

96. The pedestrian level wind desk based assessment assesses the wind conditions likely to be experienced on the proposed private and communal roof terraces/balconies, and establishes that the wind conditions at the south-eastern private terraces of Block A are likely to be suitable for standing use during the summer; due to the restricted size of these terraces seating is not expected to be provided and therefore wind conditions are suitable for the intended use. The north-western terraces of Block A are expected to be suitable for a mixture of sitting and standing use. Within Block B the private terraces are generally expected to be suitable for sitting use due to the shelter provided by Block A.
97. The private terraces within Block C are expected to have standing use conditions due to their exposure to south-westerly winds, and therefore mitigation measures are required to achieve sitting conditions; these can be secured via recommended condition 12. Within Block D the private terraces are considered to be suitable for a mixture of sitting and standing use. As is the case with Blocks A and B the smaller private terraces within Block D are not expected to provide seating and are therefore suitable for the intended use. The larger private terraces which have standing use conditions require mitigation measures (to achieve sitting use) which can be secured via recommended condition 12. Within Block F the private terraces to the north are expected to be suitable for sitting use during the summer season. The private amenity terraces to the south and west of Block F are expected to be suitable for standing; due to the restricted size of these terraces seating is not expected to be provided and therefore wind conditions are suitable for the intended use. Mitigation measures (to achieve sitting use) are required to the communal terrace of Block F, which can be secured via recommended condition 12.

98. Overall, subject to mitigation measures to some of the larger private terraces and some of the communal terraces, to be secured via recommended condition 12, the impact of wind upon both the main square and the private and communal terraces, is considered to be acceptable.

Sunlight impact upon main square

99. In terms of the main square (identified as Amenity A3) the submitted Daylight and Sunlight Report demonstrates that, as a result of the proposed development, the area of the main square which can receive two hours of sunlight on 21st March, would not be less than 0.8 times its former value (i.e. would sustain a less than 20% reduction), such that the loss of sunlight (a 7% reduction in this instance) is unlikely to be noticeable. No harmful impact would arise to the main square by reason of loss of sunlight/overshadowing in this regard.

Amenities of future occupiers

100. With the exception of the three apartments considered further below all proposed apartments would comply with, or exceed, the relevant minimum gross internal floor areas set out by the Technical housing standards – nationally described space standard (March 2015):

<table>
<thead>
<tr>
<th>Plot no. on plans</th>
<th>Number of bedrooms (b) and bed spaces (persons)</th>
<th>Gross internal area (GIA) proposed (sq.m)</th>
<th>Technical housing standard GIA (sq.m)</th>
<th>Shortfall (sq.m)</th>
<th>External amenity provision</th>
</tr>
</thead>
<tbody>
<tr>
<td>4</td>
<td>2B4P</td>
<td>67</td>
<td>70</td>
<td>-3</td>
<td>Terrace (43 sq.m)</td>
</tr>
<tr>
<td>26</td>
<td>1B1P</td>
<td>35</td>
<td>37</td>
<td>-2</td>
<td>Balcony</td>
</tr>
<tr>
<td>27</td>
<td>1B1P</td>
<td>35</td>
<td>37</td>
<td>-2</td>
<td>Balcony</td>
</tr>
</tbody>
</table>

101. As can be seen from the preceding table the shortfalls in gross floorspace are minor (2 - 3 sq.m). In the case of plot 4 (2B4P) the minor 3 sq.m shortfall is considered to be mitigated through the provision of a 43 sq.m private terrace to serve this apartment. Similarly the minor shortfall of 2 sq.m in the case of plots 26 and 27 (both 1B1P) are considered to be sufficiently mitigated through the provision of private
balconies to serve these apartments. Taking these factors into account, combined with the fact that the Technical housing standards – nationally described space standard (March 2015) are not locally adopted, the proposal is considered to provide a good standard of amenity, in terms of the size of accommodation, to future occupiers.

102. SPD Outlook, Amenity, Privacy and Daylight (2008) states that “dwellings specifically designed not to be used for family accommodation do not require any specific area to be set aside for each as private amenity space. This would apply to one and two bedroom flats and any other forms of dwelling less than 65sq.m. floorspace together with specified forms of non family tenure…however, all forms of dwelling should seek to incorporate some modest private sunlit area…at higher levels, particularly in the case of flats, a simple terrace or balcony might be incorporated”.

103. SPD Outlook, Amenity, Privacy and Daylight (2008) also states that “in the most dense urban locations of Woking Town Centre…where multi storey developments including flats, duplex apartments and townhouses are intended for family accommodation (for this purpose all flats or duplex apartments with two bedrooms or more and exceeding 65 sq.m. gross floor space) alternative forms of on-site amenity provision may be permitted in lieu of a conventional private garden…use of a communal amenity space or, where it is safe to do so, a suitable area of landscaped roof garden or terrace, may be acceptable for this purpose if it provides an equivalent area of amenity value”.

104. All x43 proposed apartments would benefit from either a balcony or a private terrace. Of the x13 apartments which would provide two bedrooms or more and in excess of 65 sq.m gross floor space (and therefore constitute ‘family accommodation’) x11 of these apartments would benefit from private terraces varying between 16 sq.m and 43 sq.m in area, with the remaining x2 apartments, which would exceed the 65 sq.m ‘family accommodation’ threshold by only 2 sq.m (plot 7) and 3 sq.m (plot 24) respectively, providing private balconies. Taking into account that the site is located within Woking Town Centre, and would provide flatted development, the overall approach to external amenity provision is considered to be of a good standard and acceptable.

105. Good levels of outlook and daylight are considered to be provided to all proposed apartments. Overall the proposed apartments are considered to provide a good standard of residential amenity for future occupiers.

Parking, highways implications and alternative modes of travel

106. The NPPF (2018) promotes sustainable transport. Paragraph 109 sets out that development should only be prevented or refused on highways grounds if there would be an unacceptable impact on highway safety, or the residual cumulative impacts on the road network would be severe. Policy CS18 of the Woking Core Strategy (2012) aims to locate most new development within the main urban areas, served by a range of sustainable transport modes, such as public transport, walking and cycling.

107. Existing vehicular access is via the existing access from Bradfield Close, which provides direct access into the existing basement car park. This would be unaffected by the proposal.

Car Parking
108. SPD Parking Standards (2018) sets out the following minimum residential parking standards:

<table>
<thead>
<tr>
<th>Number of bedrooms</th>
<th>Vehicle parking spaces per flat, apartment or maisonette (i)</th>
<th>Number of flats, apartments or maisonettes in proposal (ii)</th>
<th>Overall vehicle parking standard (ie. i x ii)</th>
</tr>
</thead>
<tbody>
<tr>
<td>1 bedroom</td>
<td>0.5</td>
<td>24</td>
<td>12</td>
</tr>
<tr>
<td>2 bedroom</td>
<td>1</td>
<td>18</td>
<td>18</td>
</tr>
<tr>
<td>3 bedroom</td>
<td>1</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td></td>
<td></td>
<td><strong>31</strong></td>
</tr>
</tbody>
</table>

109. Applying the minimum parking standards the proposed development would be required to provide 31 parking spaces. However SPD Parking Standards (2018) sets out that on-site provision below minimum standards will be considered for developments within Woking Town Centre, as is the case in this instance.

110. The applicant proposes to allocate 20 existing parking spaces within the basement level of the New Central development to some of the apartments proposed. Whilst letters of representation make reference to all existing basement level parking spaces being allocated to existing leaseholders, the applicant (the freeholder of the New Central development) has provided details of the parking spaces allocated to leaseholders and contends that the 20 existing parking spaces in question (which have been coloured on the basement plan) are not allocated to leaseholders and therefore, as freeholder, the applicant is able to allocate the 20 parking spaces in question to some of the new apartments proposed.

111. It is acknowledged that some leaseholders may utilise the 20 parking spaces in question although they may not be allocated to their leasehold. However, if this is the case, it is within the applicant’s capacity as freeholder to prevent such unauthorised use of parking spaces. No cogent evidence has been provided within letters of representation, to demonstrate that all existing parking spaces are allocated to leaseholders, and therefore the presumption is in favour of the evidence provided by the applicant, which indicates that 20 existing parking spaces are unallocated and can therefore be allocated to some of the apartments proposed.

112. The submitted Transport Assessment sets out that a car parking survey was undertaken within the existing basement car park at 05:05 on Wednesday 13th April 2016 and at 04:45 on Thursday 14th April 2016, in order to determine existing car parking demand within the basement car park, and that the existing car park comprises 77 commercial car parking spaces and 265 residential car parking spaces, equating to 342 car parking spaces in total.

113. The parking survey within the Transport Assessment assumes that when the parking surveys were carried out the 77 commercial car parking spaces were empty (due to the hours of survey). Therefore 67% of the 265 residential car parking spaces were occupied and the car parking demand associated with the existing residential units equates to 0.4 spaces per unit. The allocation of 20 existing parking spaces to the apartments proposed would equate to a car parking provision of 0.4 spaces per unit, which aligns with the car parking demand associated with the existing residential units as established by the parking survey. The provision of 20 parking spaces to the 43 units proposed is therefore considered to be acceptable having regard to the Woking Town Centre location of the site and accords with Policy CS18 of the Woking Core Plan.

Cycle Parking

114. SPD Parking Standards (2018) requires x2 cycle parking spaces per dwelling, regardless of bedroom provision. The submitted plans make provision for an additional x84 cycle parking spaces and an additional x6 motorcycle parking spaces within the basement level. Whilst it is noted that the additional cycle parking falls x2 spaces short of the standard required by SPD Parking Standards (2018) (x86 spaces) it is noted that a number of the apartments proposed would be for single occupancy and therefore are likely to require only x1 cycle parking space. It was also noted during the site visit that the existing cycle parking capacity at basement level is not at full capacity and therefore the shortfall of x2 spaces is not considered to cause any planning harm in this instance as it could be accommodated within the existing cycle parking provision. The provision of cycle parking can be secured via recommended condition 05.

Alternative modes of travel

Walking and cycling

115. Walking and cycling provide important alternatives to the private car and should also be encouraged to form part of longer journeys via public transport. The local highway network is subject to a network of good quality footways and pedestrian crossing facilities, which connect to the centre of Woking and public transport connections.

116. There are a range of cycle routes within the vicinity of the site, including the Surrey Cycleway, which is accessible from the centre of Woking and continues through Ripley and Clandon to the south and Horsell and Egham to the north. National Cycle Road 221 is accessible via Victoria Way and operates along the Basingstoke Canal as a traffic-free route between Brookwood and West Byfleet. A range of additional interconnecting local cycle routes are available within Woking, namely the ‘Planet Trails’. In particular, the ‘Pluto’ cycle trail operates along Goldsworth Road / Poole Road close to the application site as a formal cycle route between the centre of Woking and Knaphill / Wych Hill and incorporates a range of on-carriageway and off-carriageway sections.

Rail

117. Woking railway station is located a walking distance of approximately 360 metres (Station Approach entrance) and 435 metres (High Street entrance) from the site (a circa 3 - 5 minute walk) and is accessible from the site via the existing network of footways and pedestrian crossings. These distances are both well within an 800 metre ‘acceptable’ walking distance as recommended by the Chartered Institute of Highways and Transportation (CIHT). Woking railway station provides access to a wide range of high-frequency South Western Railway services to various local and regional destinations, which includes fast, direct services to Clapham Junction and London Waterloo and services to Guildford, Surbiton, Weybridge, Alton and Portsmouth Harbour.

Bus
118. The nearest bus stop to the site is on Woking High Street, approximately 200 metres to the north-east of the site and well within the CIHT’s recommended 400 metres walking distance to a bus stop. The ‘High Street Link Road’ bus stop was recently implemented and provides high quality waiting and accessibility infrastructure, including a shelter, seating, raised kerbing and real time bus information. It is directly accessible from the site via the existing footways and crossing provision. This bus stop serves many local bus routes.

119. Overall it is evident that there are a wide range of alternative modes of travel to the private car available within the local area, including public transport services.

**Trip generation**

120. The submitted Transport Statement establishes, informed by the TRICS database, that the proposal has the potential to generate approximately 11 and 13 vehicle movements in the weekday morning (08:00-09:00) and evening (17:00-18:00) peaks respectively, and approximately 113 vehicle movements across a typical weekday (07:00-19:00). This represents a slight increase in vehicle movements, however, not an increased level which is considered to give rise to a detrimental impact on the wider highway network. Therefore the proposals are not considered to prejudice highway safety or the free-flow of traffic. The County Highway Authority (Surrey CC) raises no objection to the application on highways grounds.

**Thames Basin Heaths Special Protection Area (TBH SPA)**

121. The Special Protection Areas (SPAs) in this area are internationally-important and designated for their interest as habitats for ground-nesting and other birds. Policy CS8 of the Woking Core Strategy (2012) requires new residential development beyond a 400m threshold, but within 5 kilometres, of the TBH SPA boundary to make an appropriate contribution towards the provision of Suitable Alternative Natural Greenspace (SANG) and Strategic Access Management and Monitoring (SAMM).

122. The Suitable Alternative Natural Greenspace (SANG) and Landowner Payment elements of the SPA tariff are encompassed within the Community Infrastructure Levy (CIL) however the Strategic Access Management and Monitoring (SAMM) element of the SPA tariff is required to be addressed outside of CIL. The applicant has agreed to make a SAMM contribution of £25,245 in line with the Thames Basin Heaths Special Protection Area Avoidance Strategy (April 2018 update) as a result of the uplift of x43 dwellings as set out within the following table. This would need to be secured through a S106 Legal Agreement.

<table>
<thead>
<tr>
<th>Size of dwelling (bedrooms)</th>
<th>SAMM contribution per dwelling (i)</th>
<th>Number of dwellings in proposal (ii)</th>
<th>Overall SAMM contribution (i.e. i x ii)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Studio / 1 bedroom</td>
<td>£503</td>
<td>24</td>
<td>£12,072</td>
</tr>
<tr>
<td>2 bedroom</td>
<td>£682</td>
<td>18</td>
<td>£12,276</td>
</tr>
<tr>
<td>3 bedroom</td>
<td>£897</td>
<td>1</td>
<td>£897</td>
</tr>
<tr>
<td><strong>Total SAMM contribution</strong></td>
<td></td>
<td></td>
<td><strong>£25,245</strong></td>
</tr>
</tbody>
</table>

123. Subject to the completion of an appropriate S106 Legal Agreement, the Local Planning Authority is able to determine that the development would have no significant effect upon the TBH SPA and therefore accords with Policy CS8 of the Woking Core Strategy (2012) and the Thames Basin Heaths Special Protection Area Avoidance Strategy.
Affordable housing

124. Policy CS12 of the Woking Core Strategy (2012) states that all new residential development on previously developed (brownfield) land will be expected to contribute towards the provision of affordable housing and that, on sites providing 15 or more dwellings, or on sites of over 0.5ha (irrespective of the number of dwellings proposed), the Council will require 40% of dwellings to be affordable. Policy CS12 also sets out that the proportion of affordable housing to be provided by a particular site will take into account, among other factors, the costs relating to the development; in particular the financial viability of developing the site (using an approved viability model). The policy provides a clear set of considerations that will be taken into account in determining the final proportion of on-site affordable housing.

125. Paragraph 57 of the NPPF (2018) sets out that it is up to the applicant to demonstrate whether particular circumstances justify the need for a viability assessment at the application stage and that the weight to be given to a viability assessment is a matter for the decision maker, having regard to all the circumstances in the case, including whether the plan and the viability evidence underpinning it is up to date, and any change in site circumstances since the plan was brought into force.

126. With this in mind, the applicant has set out in the planning application form that no affordable housing is being proposed and has supported the application with a viability appraisal to demonstrate why the development cannot provide affordable housing and remain financially viable. The Council has retained specialist advisors to assess the submissions made in this respect. Kempton Carr Croft have analysed the submitted viability appraisal, including an interrogation of build costs, and have undertaken further research into the Gross Development Values, Benchmark Values, Build Costs and other inputs adopted for the development.

127. Kempton Carr Croft has concluded that that the inputs included within the viability appraisal are reasonable and that the development is unable to provide any element of affordable housing. On this basis, it is considered that Policy CS12 of the Woking Core Strategy (2012) would be addressed.

Biodiversity and protected species

128. The NPPF (2018) states that the planning system should contribute to and enhance the natural and local environment by minimising impacts on biodiversity and providing net gains in biodiversity where possible. Circular 06/05 - Biodiversity and Geological Conservation also requires the impact of a development on protected species to be established before planning permission is granted. This approach is reflected within Policy CS7 of the Woking Core Strategy (2012).

129. An ecological site assessment has been submitted with the application, which identifies that existing Blocks A, B, C, D and F are of modern design and constructed relatively recently. The site assessment identifies that as the existing buildings are in an urban area and the impacts of the proposal will only be present at the top most floors of the buildings no other ecological receptors outside of the building footprints are considered relevant. Inspection of the buildings found that the roofs were all well sealed with no point of entry that could be accessed by any bat species, consisting of flat roofs with a shingled surface, and that no internal voids exist between the roofs and the buildings and no overhanging edges exist.
130. The surrounding habitat has only a low suitability for commuting bats with the only suitable habitat being a thin strip of woodland that leads away to the west of the site, running adjacent to the railway. The absence of mature vegetation on the site, and presence of permanent street lighting, means it is unlikely bats would commute through the site or over it in preference of the woodland corridor nearby. The provision of additional storeys is not considered to adversely impact any use of the nearby woodland corridor by bat species. The site assessment therefore concludes that the existing buildings have negligible potential to support roosting bat species and that the shingle roofs have only a low potential for use by birds, although a few urban species, such as feral pigeon, herring gull and lesser black-backed gull, may make use of the flat roofs. Birds are therefore not considered to represent a material planning constraint although recommended condition 10 will ensure that a nesting bird check is undertaken 24 hours before the start of works if the works begin within the bird breeding season (March to August). Recommended condition 09 will secure ecological enhancement measures.

Energy and water consumption

131. Policy CS22 of the Woking Core Strategy (2012), relating to energy and water consumption, does not explicitly state that it relates to extensions to existing buildings. Therefore it is not considered reasonable or necessary to recommend any planning conditions relating to energy and water consumption. The site does not fall within either the existing or potential District Heat Areas identified within SPD Climate Change (2013).

Flooding and water management

132. The site is located within Flood Zone 1, as identified on the Flood map for planning, and therefore no fluvial flood issues are raised. The applicant has submitted a supporting statement setting out that there will be no increase to the existing area receiving rainwater because the development would occur on the existing roofs with no alterations to the current building footprints. The supporting statement sets out that the development would be raised on a steel grillage to enable connections to be made to all existing rainwater downpipes, ensuring there is no disturbance to the existing apartments below, and that the rainwater flow rates will remain the same as existing.

133. The Council's Drainage and Flood Risk Team have been consulted and raise no objection, or requirements, in terms of flood risk and water management stating that, due to the nature of the proposed development, there will be no increase in surface water runoff and therefore no increase in flood risk to the site or the surrounding area. The application therefore complies with Policy CS9 of the Woking Core Strategy (2012) and the provisions of the NPPF (2018) with regard to the flooding and water management.

LOCAL FINANCE CONSIDERATIONS

134. The development would be liable for Community Infrastructure Levy (CIL) to the sum of £239,824 (2,590 sq.m net floorspace) (including the April 2018 Indexation).

CONCLUSION

135. Overall the principle of development is considered to be acceptable and the housing mix is considered to be appropriate given the Woking Town Centre location of the site. Furthermore, subject to recommended conditions and S106 legal agreement, the
development is considered to result in acceptable impacts with regard to design and the character of the area, heritage, neighbouring amenity, noise, wind, sunlight to the main square, amenities of future occupiers, parking, highways implications and alternative modes of travel, Thames Basin Heaths Special Protection Area (TBH SPA), affordable housing, biodiversity and protected species, energy and water consumption and flooding and water management.


**BACKGROUND PAPERS**

Site visit photographs
Letters of representation
Site Notice (Major Development - dated 27.06.18)
Consultation response from County Highway Authority (CHA) (SCC)
Consultation response from Environmental Health
Consultation response from Drainage and Flood Risk Team (WBC)
Consultation response from Lead Local Flood Authority (LLFA) (Surrey CC)
Consultation response from Thames Water Development Planning
Consultation response from Surrey Wildlife Trust

**PLANNING OBLIGATIONS**

<table>
<thead>
<tr>
<th>Obligation</th>
<th>Reason for Agreeing Obligation</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>1. £25,245 SAMM (TBH SPA) contribution.</strong></td>
<td>To accord with the Habitat Regulations, Policy CS8 of the Woking Core Strategy (2012) and The Thames Basin Heaths Special Protection Area (TBH SPA) Avoidance Strategy.</td>
</tr>
</tbody>
</table>

**RECOMMENDATION**

Grant planning permission subject to the following conditions and SAMM (TBH SPA) contribution secured by way of S106 Legal Agreement:

01. The development for which permission is hereby granted must be commenced not later than the expiration of three years beginning with the date of this permission.

Reason: To accord with the provisions of Section 91(1) of the Town and Country Planning Act 1990 (as amended by Section 51 of the Planning and Compulsory Purchase Act 2004).
The development hereby permitted shall be carried out in accordance with the approved plans and documents listed in this notice, other than where those details are altered pursuant to the requirements of the conditions of this planning permission:

**Proposed Drawings**
- PL(02)100 Rev P2 (Site Location Plan)
- PL(02)200 (Roof Plan)
- PL(51)100 Rev P1 (Basement Level Proposed Refuse and Cycle Storage)
- PL(03)001 Rev P1 (Block A FP05 General Arrangement Proposed Layout)
- PL(05)200 Rev P1 (Block A North West Proposed Elevation)
- PL(05)201 Rev P1 (Block A South East Proposed Elevation)
- PL(05)202 Rev P1 (Block A South West Proposed Elevation)
- PL(03)002 Rev P1 (Block B FP05 General Arrangement Proposed Layout)
- PL(03)003 Rev P1 (Block C FP07 General Arrangement Proposed Layout)
- PL(03)004 Rev P1 (Block C FP08 General Arrangement Proposed Layout)
- PL(03)005 Rev P1 (Block D FP09 General Arrangement Proposed Layout)
- PL(03)006 Rev P1 (Block D FP10 General Arrangement Proposed Layout)
- PL(03)007 Rev P1 (Block D FP11 General Arrangement Proposed Layout)
- PL(03)008 Rev P1 (Block D FP12 General Arrangement Proposed Layout)
- PL(03)009 Rev P1 (Block D Roof Plan Proposed Layout)
- PL(05)203 Rev P1 (Block BCD North East Proposed Elevation)
- PL(05)204 Rev P1 (Block BCD North West Proposed Elevation)
- PL(05)205 Rev P1 (Block BCD South East Proposed Elevation)
- PL(05)206 Rev P1 (Block BCD South West Proposed Elevation)
- LO(03)010 Rev P1 (Block F FP08 General Arrangement Proposed Layout)
- PL(03)011 Rev P1 (Block F FP09 General Arrangement Proposed Layout)
- PL(03)012 Rev P1 (Block F Roof Plan Proposed Layout)
- PL(05)208 Rev P1 (Block F North Proposed Elevation)
- PL(05)209 Rev P1 (Block F East Proposed Elevation)
- PL(05)210 Rev P1 (Block F South Proposed Elevation)
- PL(04)100 Rev P2 (Proposed Section AA - BB)
- PL(04)101 Rev P1 (Proposed Section CC)
- PL(04)102 Rev P1 (Proposed Section DD)

**Existing Drawings**
- PL(03)100 (Block A FP00 General Arrangement Existing Layout)
- PL(03)101 (Block A FP01 General Arrangement Existing Layout)
- PL(03)102 (Block A FP02 General Arrangement Existing Layout)
- PL(03)103 (Block A FP03 General Arrangement Existing Layout)
- PL(03)104 (Block A FP04 General Arrangement Existing Layout)
- PL(03)105 (Block A FP05 General Arrangement Existing Layout)
- PL(03)106 (Block A Roof Plan Existing Layout)
- PL(05)100 (Block A North West Existing Elevation)
- PL(05)101 (Block A South East Existing Elevation)
- PL(05)102 (Block A South West Existing Elevation)
PL(03)148 (Block H Roof Plan Existing Layout)

PL(03)149 (Block I FP00 General Arrangement Existing Layout)
PL(03)150 (Block I FP00 Mezzanine General Arrangement Existing Layout)
PL(03)151 (Block I FP01 Mezzanine General Arrangement Existing Layout)
PL(03)152 (Block I FP02 General Arrangement Existing Layout)
PL(03)153 (Block I FP03 General Arrangement Existing Layout)
PL(03)154 (Block I FP04 General Arrangement Existing Layout)
PL(03)155 (Block I FP05 General Arrangement Existing Layout)
PL(03)156 (Block I FP06 General Arrangement Existing Layout)
PL(03)157 (Block I FP07 General Arrangement Existing Layout)
PL(03)158 (Block I FP08 General Arrangement Existing Layout)
PL(03)159 (Block I FP09 General Arrangement Existing Layout)
PL(03)160 (Block I FP10 General Arrangement Existing Layout)
PL(03)161 (Block I FP11 General Arrangement Existing Layout)
PL(03)162 (Block I FP12 General Arrangement Existing Layout)
PL(03)163 (Block I FP13 General Arrangement Existing Layout)
PL(03)164 (Block I FP14 General Arrangement Existing Layout)
PL(03)165 (Block I FP15 General Arrangement Existing Layout)
PL(03)166 (Block I FP16 General Arrangement Existing Layout)
PL(03)167 (Block I FP17 General Arrangement Existing Layout)
PL(03)168 (Block I FP18 General Arrangement Existing Layout)
PL(03)169 (Block I FP19 General Arrangement Existing Layout)
PL(03)170 (Block I FP20 General Arrangement Existing Layout)
PL(03)171 (Block I FP21 General Arrangement Existing Layout)
PL(03)172 (Block I Roof Plan Existing Layout)

PL(03)173 (Block L FP00 General Arrangement Existing Layout)
PL(03)174 (Block L FP01 General Arrangement Existing Layout)
PL(03)175 (Block L FP02 General Arrangement Existing Layout)
PL(03)176 (Block L FP03 General Arrangement Existing Layout)
PL(03)177 (Block L Roof Plan Existing Layout)

Documents
Planning Statement by Rolfe Judd Planning dated June 2018 (Ref: RJP P6866)
Design and Access Statement by KDS Associates Ltd dated 10th May 2018
Daylight and Sunlight Report by Schroeders Begg (UK) LLP dated October 2018
(Rev-A. Ref 200/U)
General Noise and Vibration Assessment (Rail and Road Traffic) by W.A. Hines and
Partners dated 2 May 2018 (Ref: PWH/jas/1359R/4317/A)
Pedestrian Level Wind Desk Based Assessment by RWDI dated May 18th 2018
(Ref: RWDI #1803236 - REV A)
Transport Statement by Motion dated 17.05.2018 (Ref:140817/ccwoki)
Site Assessment prepared by enims Ltd dated 24th April 2018 (Ref: EN043-02)

Reason: For the avoidance of doubt and in the interests of proper planning.

03. ++ Notwithstanding the external material details annotated on the approved
plans/documents listed within condition 02 of this notice, or within the submitted
application form, prior to the application/installation of any external facing materials
to the development hereby permitted details and a written specification of the
materials to be used in the external elevations of the development hereby permitted
(including RAL colours for window/door frames) shall be submitted to and approved
in writing by the Local Planning Authority. This shall include the provision of a
sample panel measuring at least 1.2m x 1.2m on the application site for the approval of the Local Planning Authority showing the proposed cladding. The development shall be carried out and thereafter permanently retained in accordance with the approved details unless otherwise first agreed in writing by the Local Planning Authority.

Reason: To protect the character, appearance and visual amenities of the area in accordance with Policy CS21 of the Woking Core Strategy (2012), SPD Design (2015) and the provisions of the NPPF (2018).

04. ++ The development hereby permitted shall not commence until a Construction and Environmental Management Plan (CEMP) has been submitted to and approved in writing by the Local Planning Authority. The CEMP shall include details of the following relevant measures:

i. An introduction consisting of construction phase environmental management plan definitions and abbreviations and project description and location;
ii. A description of management responsibilities;
iii. A description of the construction programme which identifies activities likely to cause high levels of noise or dust;
iv. Site working hours and a named person for residents to contact;
v. Detailed Site logistics arrangements;
vi. Details regarding parking, deliveries, and storage;
vii. Details regarding dust and noise mitigation measures to be deployed including identification of sensitive receptors and ongoing monitoring;
viii. Details of the hours of works and other measures to mitigate the impact of construction on the amenity of the area and safety of the highway network; and
ix. Communication procedures with residents regarding key construction issues – newsletters, fliers etc.

The construction shall thereafter be carried out strictly in accordance with the details and measures approved in the CEMP, unless the prior written consent of the Local Planning Authority is first received for any variation.

Reason: Development must not commence before this condition has been discharged to avoid hazard and obstruction being caused to users of the public highway and to safeguard the residential amenity of existing New Central occupiers during the construction period in accordance with Policies DM18 and CS21 of the Woking Core Strategy (2012) and the provisions of the NPPF (2018).

05. Prior to the first occupation of the development hereby permitted cycle storage and car parking shall be provided in accordance with the approved plan numbered titled PL(51)100 Rev P1 (Basement Level Proposed Refuse & Cycle Storage) and the Design and Access Statement by KDS Associates Ltd dated 10th May 2018. Thereafter the cycle storage and car parking areas shall be permanently retained and maintained for their designated purposes.

Reason: In order that the development should not prejudice highway safety nor cause inconvenience to other highway users in accordance with the objectives of Policy CS18 of the Woking Core Strategy (2012) and the provisions of the NPPF (2018).

06. ++ Notwithstanding any details outlined on the approved plans and documents listed within condition 02 of this notice, or within the submitted application form, no fixed
plant and/or equipment associated with air moving equipment, compressors, generators or plant or similar equipment shall be installed within the development site until full details, including acoustic specifications and measures to attenuate noise and vibration have been submitted to and approved in writing by the Local Planning Authority. Any fixed plant and/or equipment associated with air moving equipment, compressors, generators or plant or similar equipment shall thereafter be permanently maintained in accordance with the approved details.


07. Prior to the first occupation of the development hereby permitted the refuse/recycling storage areas (as shown on the approved plans listed within condition 02 of this notice) shall be made available and thereafter permanently retained for use at all times unless otherwise first agreed in writing by the Local Planning Authority.

Reason: To ensure the provision of satisfactory facilities for the storage and recycling of refuse and to protect the general amenity of the area in accordance with Policy CS21 of the Woking Core Strategy (2012), SPD Design (2015) and the provisions of the NPPF (2018).

08. ++ Prior to the first beneficial use of any of the communal roof terraces hereby permitted a communal roof terraces management plan shall be submitted to and approved in writing by the Local Planning Authority which shall set out:

i. hours of access to the communal roof terraces
ii. means of controlling access to the communal roof terraces
iii. signage regarding hours of use and any activities which are prohibited (ie. barbeques / late night gatherings etc)

The measures approved shall be implemented upon first beneficial use of the communal roof terraces and thereafter be permanently maintained in accordance with the approved details unless otherwise first agreed in writing by the Local Planning Authority.


09. ++ Prior to the application/installation of any external facing materials to the development hereby permitted a scheme for the enhancement of biodiversity on the site shall be submitted to and approved in writing by the Local Planning Authority. The submitted scheme of biodiversity enhancements shall be in general accordance with the provisions outlined within the Site Assessment prepared by enims Ltd dated 24th April 2018 (Ref: EN043-02) and shall thereafter be carried out in accordance with a timeframe to be submitted to and agreed in writing by the Local Planning Authority with the details of biodiversity enhancements. Thereafter the biodiversity enhancements shall be permanently retained in accordance with the approved details unless otherwise first agreed in writing by the Local Planning Authority.
Reason: To contribute towards and enhance the natural and local environment by minimising impacts on biodiversity and providing net gains in biodiversity where possible in accordance with Policy CS21 of the Woking Core Strategy (2012) and the provisions of the NPPF (2018).

10. ++ In the event development works commence during the breeding bird season (March to August) a nesting bird check of the shingle roofs shall be undertaken by a suitably qualified and experienced ecologist 24 hours prior to the commencement of works. In the event that an active bird nest is found then an appropriate exclusion zone shall be put in place and works must not take place within the appropriate exclusion zone until the young birds have fledged and the nest is no longer in use.

Reason: To prevent birds being injured or killed during works in accordance with Policy with CS7 of the Woking Core Strategy (2012), Circular 06/05 Biodiversity and Geological Conservation and the provisions of the NPPF (2018).

11. The development hereby permitted shall be undertaken strictly in accordance with the Noise Mitigation Measures (Paragraph 5.04) set out within the general noise and vibration assessment (rail and road traffic) prepared by W.A. Hines and Partners dated 2 May 2018 (Ref: PWH/jas/1359R/4317/A) unless otherwise first agreed in writing by the Local Planning Authority.


12. ++ Prior to the application/installation of any external facing materials to the development hereby permitted a scheme of mitigation measures for wind conditions to the terraces set out as requiring mitigation within Section 7 of the Pedestrian Level Wind Desk Based Assessment prepared by RWDI dated May 18th 2018 (Ref: RWDI #1803236 - REV A) shall be submitted to and agreed in writing by the Local Planning Authority. The scheme shall incorporate the recommended mitigation measures set out within the Pedestrian Level Wind Desk Based Assessment prepared by RWDI dated May 18th 2018 (Ref: RWDI #1803236 - REV A). The scheme of mitigation shall be implemented in accordance with the approved details and mitigation measures shall be fully installed prior to occupation and permanently retained and maintained for the duration of the use and their operation.

Reason: To ensure an appropriate residential environmental for future occupiers in accordance with Policy CS21 of the Woking Core Strategy (2012), SPD Outlook, Amenity, Privacy and Daylight (2008) and the provisions of the NPPF (2018).

Informatives

01. The Council confirms that in assessing this planning application it has worked with the applicant in a positive and proactive way, in line with the requirements of the NPPF (2018).

02. The applicants attention is specifically drawn to the planning conditions above marked ++. These condition(s) require the submission of details, information, drawings, etc. to the Local Planning Authority PRIOR TO THE RELEVANT TRIGGER POINT. Failure to observe these requirements will result in a contravention of the terms of the planning permission and the Local Planning Authority may serve Breach of Condition
Notices (BCNs) to secure compliance. The applicant is advised that sufficient time needs to be allowed when submitting details in response to planning conditions, to allow the Local Planning Authority to consider the details and discharge the condition(s). A period of between five and eight weeks should be allowed for.

03. The applicant is advised that the development hereby permitted is subject to a Community Infrastructure Levy (CIL) liability. The Local Planning Authority will issue a Liability Notice as soon as practical after the granting of this permission.

The applicant is advised that, if he/she is intending to seek relief or exemptions from the levy such as for social/affordable housing, charitable development or self-build developments it is necessary that the relevant claim form is completed and submitted to the Council to claim the relief or exemption. In all cases (except exemptions relating to residential exemptions), it is essential that a Commencement Notice be submitted at least one day prior to the starting of the development. The exemption will be lost if a commencement notice is not served on the Council prior to commencement of the development and there is no discretion for the Council to waive payment. For the avoidance of doubt, commencement of the demolition of any existing structure(s) covering any part of the footprint of the proposed structure(s) would be considered as commencement for the purpose of CIL regulations. A blank commencement notice can be downloaded from:


Claims for relief must be made on the appropriate forms which are available on the Council’s website at:

https://www.woking.gov.uk/planning/service/contributions

Other conditions and requirements also apply and failure to comply with these will lead to claims for relief or exemption being rendered void. The Local Planning Authority has no discretion in these instances.

For full information on this please see the guidance and legislation here:

https://www.gov.uk/guidance/community-infrastructure-levy
http://www.legislation.gov.uk/all?title=The%20Community%20Infrastructure%20Levy%20Regulations%20

Please note this informative provides general advice and is without prejudice to the Local Planning Authority’s role as Consenting, Charging and Collecting Authority under the Community Infrastructure Levy Regulations 2010 (as amended).

The applicant is advised that Council officers may undertake inspections without prior warning to check compliance with approved plans and to establish that all planning conditions are being complied with in full. Inspections may be undertaken both during and after construction.

04. The applicant is advised that adequate control precautions should be taken in order to control noise emissions from any fixed plant, including generators, on site during demolition / construction activities. This may require the use of quiet plant or ensuring that the plant is sited appropriately and / or adequately attenuated. Exhaust emissions from such plant should be vented to atmosphere such that fumes do not ingress into any property. Due to the proximity of residential accommodation there should be no burning of waste material on site. During demolition or construction phases, adequate control precautions should be taken in order to control the spread of dust on the site,
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so as to prevent a nuisance to residents within the locality. This may involve the use of dust screens and/ or utilising water supply to wet areas of the site to inhibit dust.

05. The provisions of the Party Wall etc. Act 1996 may be applicable and relates to work on an existing wall shared with another property; building on the boundary with a neighbouring property; or excavating near a neighbouring building. An explanatory booklet, prepared by the Ministry of Housing, Communities and Local Government, and setting out your obligations, is available at the following address: https://www.gov.uk/guidance/party-wall-etc-act-1996-guidance#explanatory-booklet

06. The developer is reminded that it is an offence to allow materials to be carried from the site and deposited on or damage the highway from uncleaned wheels or badly loaded vehicles. The Highway Authority will seek, wherever possible, to recover any expenses incurred in clearing, cleaning or repairing highway surfaces and prosecutes persistent offenders. (Highways Act 1980 Sections 131, 148, 149).

07. With regard to water supply, this comes within the area covered by the Affinity Water Company. For your information the address to write to is - Affinity Water Company, The Hub, Tamblin Way, Hatfield, Herts, AL10 9EZ - Tel - 0845 782 3333.

08. The applicant’s attention is drawn to Sections 60 and 61 of the Control of Pollution Act 1974 and the associated British Standard Code of Practice BS 5228: 1984 “Noise Control on Construction and Open Sites” (with respect to the statutory provision relating to the control of noise on construction and demolition sites). If work is to be carried out outside normal working hours, (i.e. 8 am to 6 p.m. Monday to Friday, 8 am to 1 p.m. Saturday and not at all on Sundays or Bank Holidays) prior consent should be obtained from the Council’s Environmental Health Service prior to commencement of works. This informative is provided without prejudice to details required pursuant to condition 04 of this notice.

09. This decision notice should be read in conjunction with the related S106 Legal Agreement.